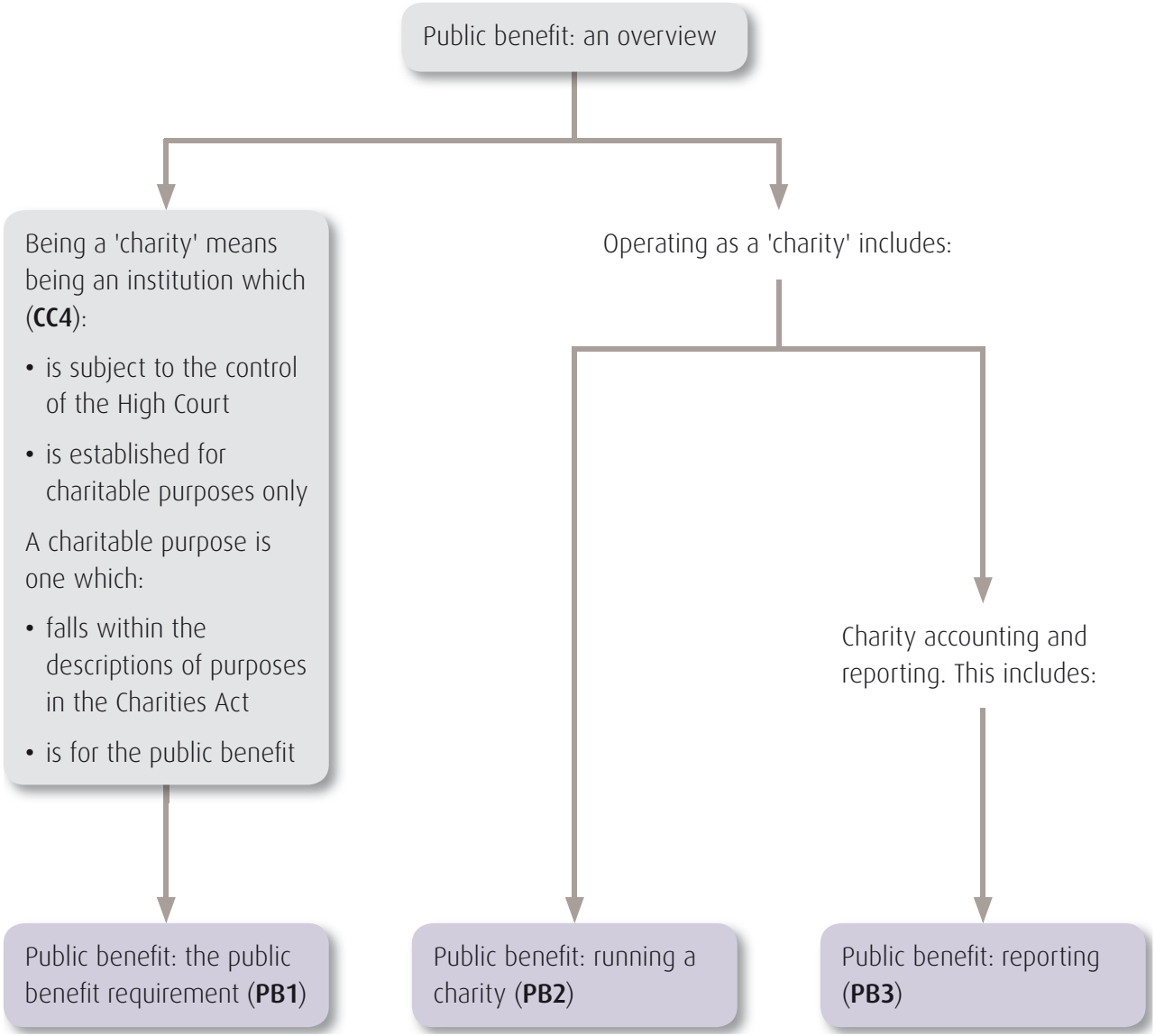Public benefit framework