

AMENDED 26/5/05

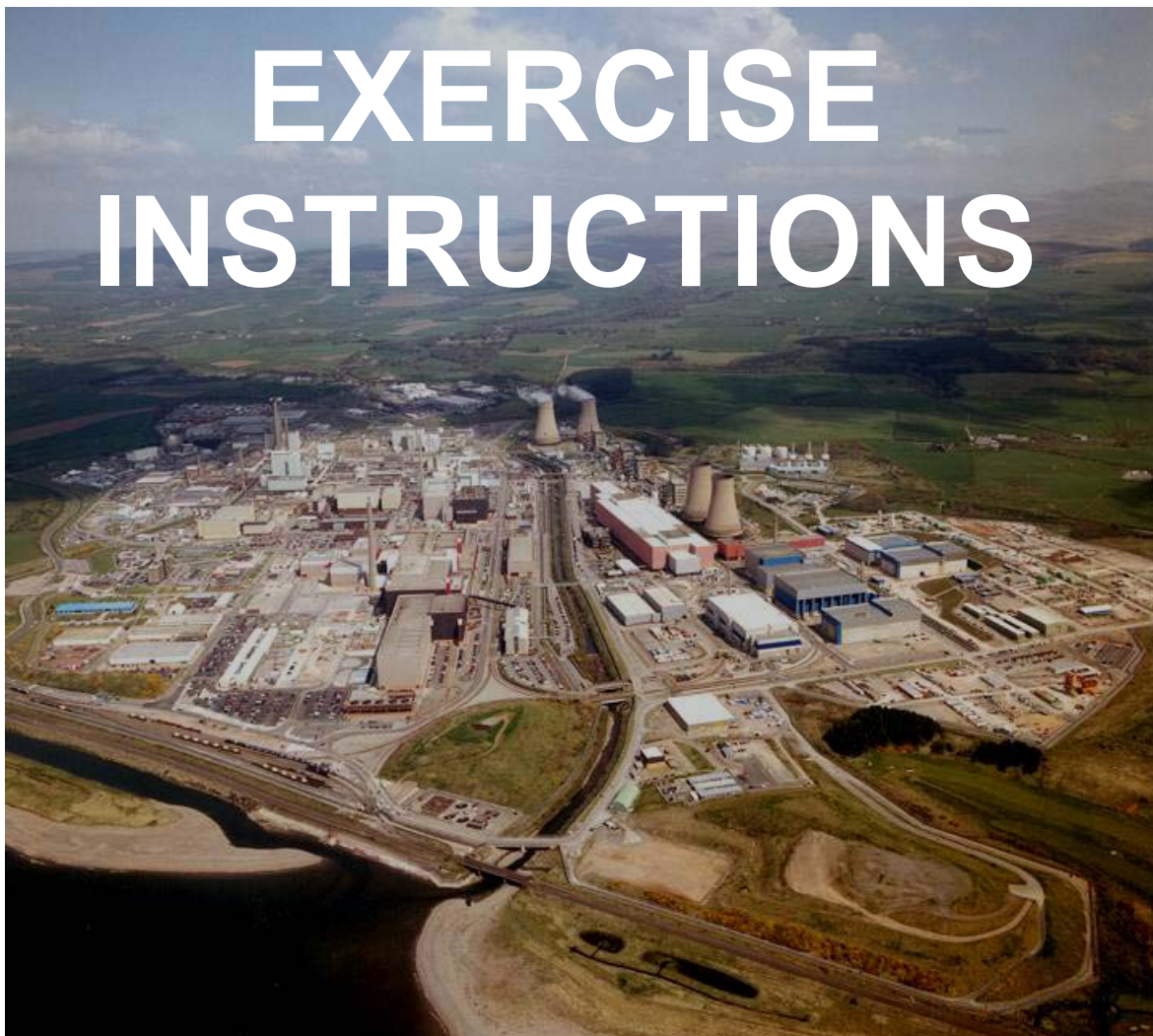


 British Nuclear Group

The logo for the British Nuclear Group, consisting of a cluster of green and blue dots forming a circular pattern.

COUNTY COUNCIL

Sellafield Recovery Exercise “Reassure” 7th June 2005



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1. Introduction

Cumbria County Council are required by the Radiation Emergency Preparedness and Public Information Regulations (REPPPIR) to organise an exercise once every 3 years to demonstrate the effectiveness of off-site emergency arrangements appropriate to the Sellafield Site. These are known as OSCAR exercises.

As part of the last two OSCAR exercises held in 2000 and 2003, some aspects of the recovery phase (the return to normality) were also exercised. After OSCAR 7 in 2003 it was decided to hold a separate recovery phase exercise before OSCAR 8 due in 2006.

The exercise will be held on Tuesday 7th June 2005 at the Summergrove Off-Site Emergency Control Centre, Hensingham, Whitehaven.

2. Aims and Objectives

The purpose of this exercise is to progress planning for the recovery phase for a nuclear incident.

An exercise planning group has been meeting to debate and agree a structure to the recovery process based on exercises and experiences in the past. Another major issue is the acceptance by the community of the recovery strategy proposed by "the experts". This needs to be achieved by consultation and the emphasis of the planning team and this exercise is to look at the most effective and acceptable means of achieving this.

i. Aims

To explore:

- The operation of the Recovery Working Group for a nuclear incident under the new proposed structure (see Annex B).
- The process of consultation with community representatives about the proposed recovery strategy.

ii. Objectives

- a. Agreement on the structure for a Recovery Working Group for a nuclear incident.
- b. To explore best practice for communication and presentation of a proposed recovery strategy.
- c. Determine the membership for the various groups within the structure.
- d. Preparation of guidelines for the groups within the structure.
- e. To test agency and inter agency working within and outwith the Recovery Working
- f. Group.
- g. To test the application of resources and guidance currently available.
- h. To contribute to the new Recovery Chapters in NEPLG Guidance.
- i. To consider the facilities and resources necessary for the Recovery Working Group to operate.
- j. Identification of any monitoring issues, resources, etc.
- k. Introduction of a new range of agencies to the recovery process.
- l. To test the interface and communications between the local, regional and national levels of Central Government.
- m. To explore how the Environment Agency would fulfil the GTA role during recovery.

3. Scenario

The exercise is set 6 days after a major incident at the Sellafield site. In order to achieve significant effects for the purposes of the exercise, the incident is not realistic and deposition figures have been exaggerated. BNGSL have produced technical information which includes a deposition map, which has already been circulated to the technical agencies to consider the implications and to identify the key issues for the recovery working group to address.

The situation as it stands on the day of the exercise 6 days after the incident, will be given at a briefing at the commencement of the exercise for the benefit of the non-technical agencies. This will identify the key issues for each specialist advisory group to address in the proposed recovery strategy.

4. Participation

All the agencies that have notified participation in the exercise to date are detailed in Annex A.

The names of those attending should be sent to the Emergency Planning Unit as soon as possible for administration purposes, including ordering lunch.

Attendees should arrive in plenty of time for a 09.00 hours start, as parking is available but can be time consuming.

It is not the purpose of the exercise to “test” individuals. This is very much a “trial” exercise rather than a test of established procedures. The format of the exercise will be in Specialist Advisory Groups (see Annex B) rather than individual agencies operating in rooms. All participants should make themselves familiar with the content of **Annex B** before the exercise. The Chairs of those groups should consider bringing administration and possibly other support.

The membership of the Community Liaison Group is shown in Annex C. They will arrive at Summergrove at 13.00 hours for lunch and a briefing followed by the consultation session with the Recovery Working Group in the Langdale Room (Remediation Team room – see Annex E).

5. Emergency Control Centre

It is accepted that the pace of response is much slower than in the emergency phase and that responders would in reality have probably dispersed from the emergency control centre. However for the purpose of the exercise attendees will be located at Summergrove Off-Site Emergency Control Centre.

The Emergency Control Centre at Summergrove will be used for the exercise in the layout shown in Annex E. NEITHER SIMS NOR GEMINI WILL BE USED.

6. Exercise Timetable

The exercise will commence with a briefing at 09.00 hours prompt in the Langdale Room on the ground floor. Attendees will then disperse to their Specialist Advisory Groups under the Terms of Reference as shown in Annex B, to produce their proposed recovery strategies.

The Management Team will meet at 10.30 hours (approx) at the Briefing Table, to discuss progress and then at 12.00 hours in the Langdale Room on the ground floor, to agree the preferred overall recovery strategy.

Lunch will be available at about 13.00 hours.

The Management Team (or representatives) will then meet with the Community Liaison Group to consult over the preferred recovery strategy in the Langdale Room (Remediation Room).

The exercise will end at approximately 14.45 and a hot debrief will follow, to be completed by 15.30 hours.

7. Exercise Direction

The Exercise Directors Lindsay Cowen of the EPU and June Kelly of BNGSL will be in charge of the conduct of the exercise. The driving team comprises David Humphreys - EPU, Peter Lucas - BNGSL, Vicky Newington – FSA and Louise Robson – DTI.

8. Media

There will be no Media play.

9. Communications

The exercise will take place within the confines of the ECC.

Mobile telephone coverage at Summergrove is available on O2 and Vodafone Networks. Orange reception is patchy.

10. Exercise Termination and Debriefing

The exercise will be terminated at approximately 14.45 hours followed by a short hot debrief meeting in the Lowther Room, chaired by Cumbria EPU.

Organisations will subsequently be required to provide written comments using the debrief form produced by Cumbria EPU. Deadline for written comments will be Monday 18th July. A Cold debrief will form part of the next meeting of the Exercise Planning Group.

11. Security

Attendees should self-register in accordance with the Emergency Control Centre procedures, which are set out in each agency room.

12. Catering

Lunch will be provided at about 13.00 hours. Tea, coffee and soft drinks will be available throughout the exercise.

13. Observers

A limited number of observers have been invited and are listed at Annex D. The observers will be identified with badges and should report to the atrium on the ground floor for 09.00 hours.

14. Real Emergency

In the event of a real emergency occurring during the exercise, Cumbria Police will inform the Exercise Director who will then inform all agencies within the ECC. It will then be the responsibility of each individual agency to inform their external control rooms etc.

ANNEX A – Participating Organisations

Copeland Borough Council
Cumbria County Council
Health Protection Agency Radiological Protection Board (HPA RPD) [formerly NRPB]
Environment Agency (EA)
Food Standards Agency
Health Protection Agency Local and Regional Services (HPA LRS)
West Cumbria Primary Care Trust (PCT)
United Utilities (UU)
British Nuclear Group Sellafield Limited (BNGSL)
Ambulance
Fire
Police
Cumbria Sea Fisheries
North West Development Agency (NWDA)
Business Link
Salvation Army
Samaritans
WRVS
Churches Together
West Cumbria Local Strategic Partnership (WC LSP)
Government Office North West Regional Resilience Team (GONW RRT)
Department of Trade and Industry (DTI)
State Veterinary Service (SVS)
Cumbria Vision
MOD
Government News Network
DEFRA

DRAFT Version 7 (17th May 2005)
THE RECOVERY WORKING GROUP

This is a DRAFT proposals document produced by the Recovery Planning Group established as an action following the OSCAR 7 exercise in 2003. This structure is to be exercised on Tuesday 7th June 2005.

See page 6 for a diagrammatic representation.

Management Team (Strategic Group)

- a) The decision making body for the Recovery phase once handover has taken place from the Police. Able to give the broad overview and represent each agency's interests and statutory responsibilities. Takes advice from the Specialist Advisory Groups, decides the strategy and ensures implementation of strategy and the rebuilding of public confidence.
- b) **TERMS OF REFERENCE**
To consider the recommendations from the Specialist Advisory Groups
To establish other Advisory Groups as appropriate
To agree the overall Recovery Strategy, including remediation, health, welfare, economics and communications
To implement agreed Recovery Strategy and monitor its progress
To discuss/decide other issues.
- c) Chaired by Local Authority Chief Executive or representative – with note taker.
- d) Senior representatives attend as relevant from:
- HPA Radiological Protection Division (HPA RPD) [formerly NRPB]
 - Environment Agency
 - Food Standards Agency
 - District Council/s
 - County Council
 - Primary Care Trust
 - DEFRA
 - UU
 - Coastguard
 - BNGSL
 - Nuclear Decommissioning Authority (NDA)
 - Ambulance
 - Fire
 - Police
 - MOD
 - Other agencies involved in the recovery phase
 - Government Technical Adviser (GTA)
 - Senior Government Liaison Representative (SGLR)

Together with the Chairs of each Specialist Advisory Group.
(See page 5).

Specialist Advisory Groups

Guidelines: TO BE COMPILED

A. Remediation Group

- a) Uses expertise and monitoring data from the monitoring teams to state the options for remediation and what the implications are. Liaises closely with stakeholders.
- b) To prepare a preferred remediation strategy with contingency options
- c) Chaired by EA – with note taker
- d) Representatives from:
 - HPA RPD (formerly NRPB)
 - EA
 - Food Standards Agency
 - BNGSL
 - UU
 - Cumbria Sea Fisheries
 - Other agencies as required

N.B. May work in Task Groups, dependent upon the nature of the incident, for example:

- ❖ Water
- ❖ Land
- ❖ Food

B. Health Advisory Group

- a) Brings together all the relevant health expertise. Uses existing stakeholder groups for consultation.
- b) To prepare a health monitoring and protection strategy
- c) Chaired by the Director of Public Health with note taker
- d) Representatives from:
 - Primary Care Trust
 - HPA LRS
 - HPA RPD
 - Food Standards Agency
 - Copeland Borough Council
 - Other District Councils (as relevant)
 - Other agencies as required.

C. Economic impact group

- a) Assesses the other implications for the County - economic and people. Will people accept the science? What are the implications of the Recovery Strategy for the economy?
- b) To assess and contribute to the formulation of the various Strategies as to the economic and community implications. To devise an economic recovery strategy.
- c) Chaired by Senior local authority officer, with note taker
- d) Representatives from:
 - Cumbria County Council
 - District Council/s
 - North West Development Agency
 - Government Office North West
 - Cumbria Vision
 - Business Link
 - Chamber of Commerce
 - West Lakes Renaissance
 - Cumbria Tourist Board
 - Other agencies as required e.g. Urban and Rural Regeneration Companies

NB Could also work in Task Groups, for example:

- ❖ Tourism
- ❖ Business

D. Communications Group

- a) Continues and expands upon the work of the Media and Public Information Teams.
- b) To ensure the Recovery Working Group fully inform and involve the public and media in the recovery process by formulating an overall Communications Strategy. (“talking and listening to the people of Cumbria”)
To ensure that technical information is presented in understandable language
To ensure the involvement of nominated stakeholders.
To liaise with the other SAGs and receive minutes of their meetings.
- c) Chaired by the County Council Media Manager, with note taker
- d) Representatives/press officers from:
 - Cumbria County Council
 - District Council/s
 - BNGSL
 - Health
 - GNN
 - Other stakeholders e.g. Cumbria Tourist Board

E. Welfare Group

- a) To coordinate the provision of practical assistance, comfort and, where necessary, counselling to those directly or indirectly affected by the emergency.
- b) Its primary functions will include:
 - Allocation of welfare tasks to individual agencies
 - Coordination of welfare assistance in order to avoid duplication of effort
- c) Chaired by Social Services, with a note taker.
- d) Representatives from:
 - Social Services
 - District Council
 - British Red Cross
 - WRVS
 - Churches Together
 - Salvation Army
 - Samaritans
 - Other agencies as required

Further details are in Section 16 of the Sellafield Off-site Emergency Plan.

Monitoring Team

The Monitoring Coordination Team will be located in the Emergency Control Centre to receive monitoring data in order to produce a comprehensive overview of the radiological situation. It is a multi agency team that works closely with the Recovery Working Group (see Section 9 of the Sellafield Off-site Emergency Plan).

“Stakeholder” consultation

After accepting the importance of involving various stakeholders, there has been much discussion at both meetings about this topic and the thinking was refined at the last meeting. The need to avoid criticism through succumbing to DAD (Decide, Announce, Defend) was highlighted and agreed.

As Health already has existing stakeholders/groups that they utilise, the HAG could use representatives from this group as stakeholders. The economic impact SAG also has some obvious stakeholders and most of these will actually be invited to sit on the group. This led to the idea that the remediation SAG would also nominate more informed stakeholders to bounce their proposed strategy off. Therefore each SAG will pre nominate those groups/representatives they would use as stakeholders.

This leaves involving the public. The idea of a “community liaison group” was proposed as the final stage of consultation, which could be the Local Strategic Partnership(s), i.e. West Cumbria and possibly the others in the County depending upon the impact of the incident. The proposed recovery strategy as agreed by Management Team (on advice from the SAGs, after they have consulted their stakeholders) would be presented to the Community Liaison Group as a preferred strategy. It is hoped by using nominated stakeholders, who would already be part of the community, the final proposals will be more acceptable to the Community Liaison Group.

**COMMUNITY
LIAISON
GROUP**
(e.g. Local
Strategic
Partnership)

RECOVERY
STRATEGY



Data



**ALL
SPECIALIST
ADVISORY
GROUPS**

RECOVERY WORKING GROUP

ANNEX C – Community Liaison Group

Members of the West Cumbria Local Strategic Partnership

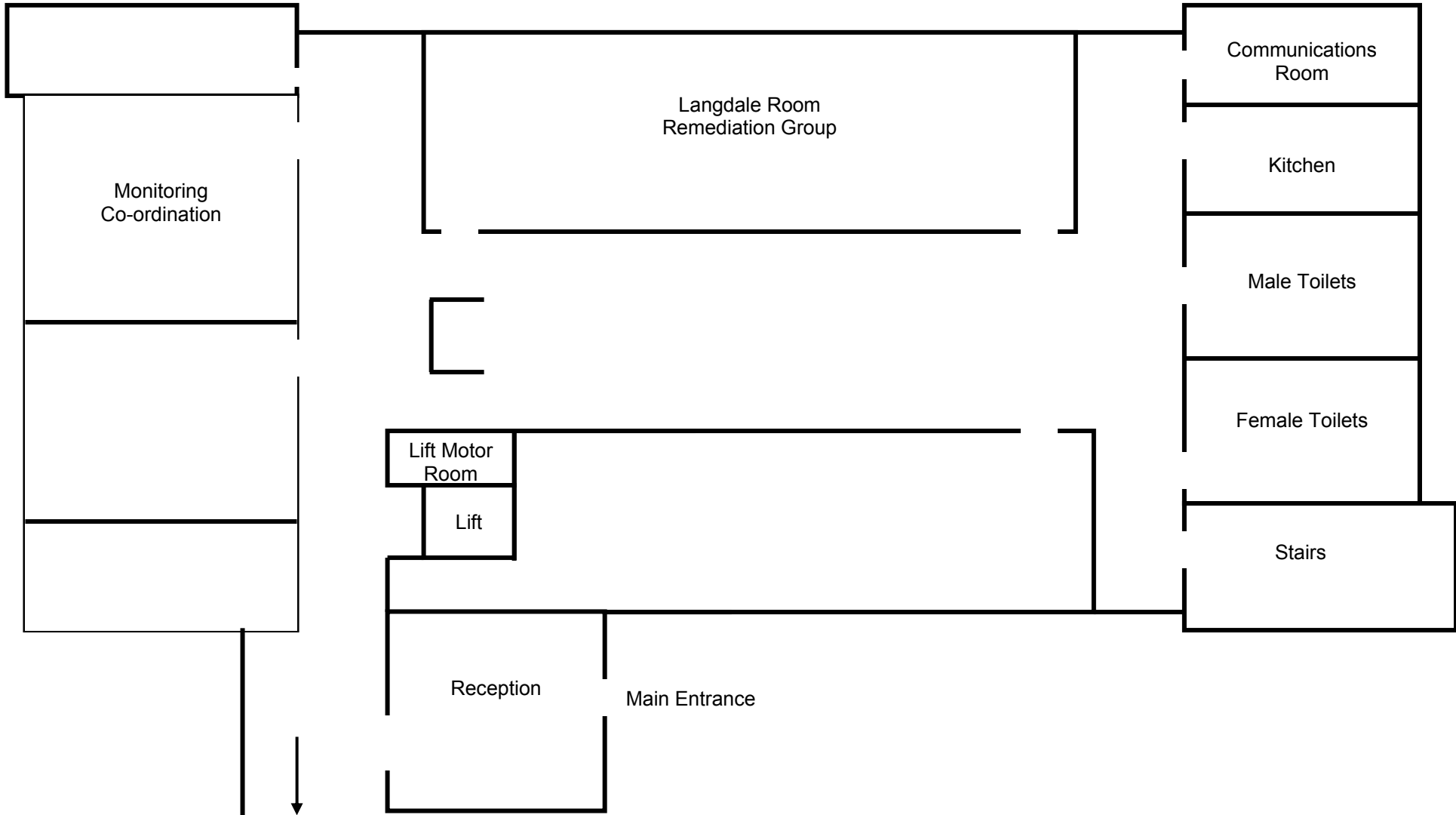
NAME	GROUP
Peter Johnston	Older people (interest group) representative
Christine Johnstone	Older people (interest group) representative
Willie Whalen	Trades Union representative
Anthony Payne	Locality representative – Whitehaven
Cllr Stewart Samson	Cumbria County Council – Allerdale Local Committee representative

and other representatives of community and business groups who are attending the exercise.

ANNEX D – Observers

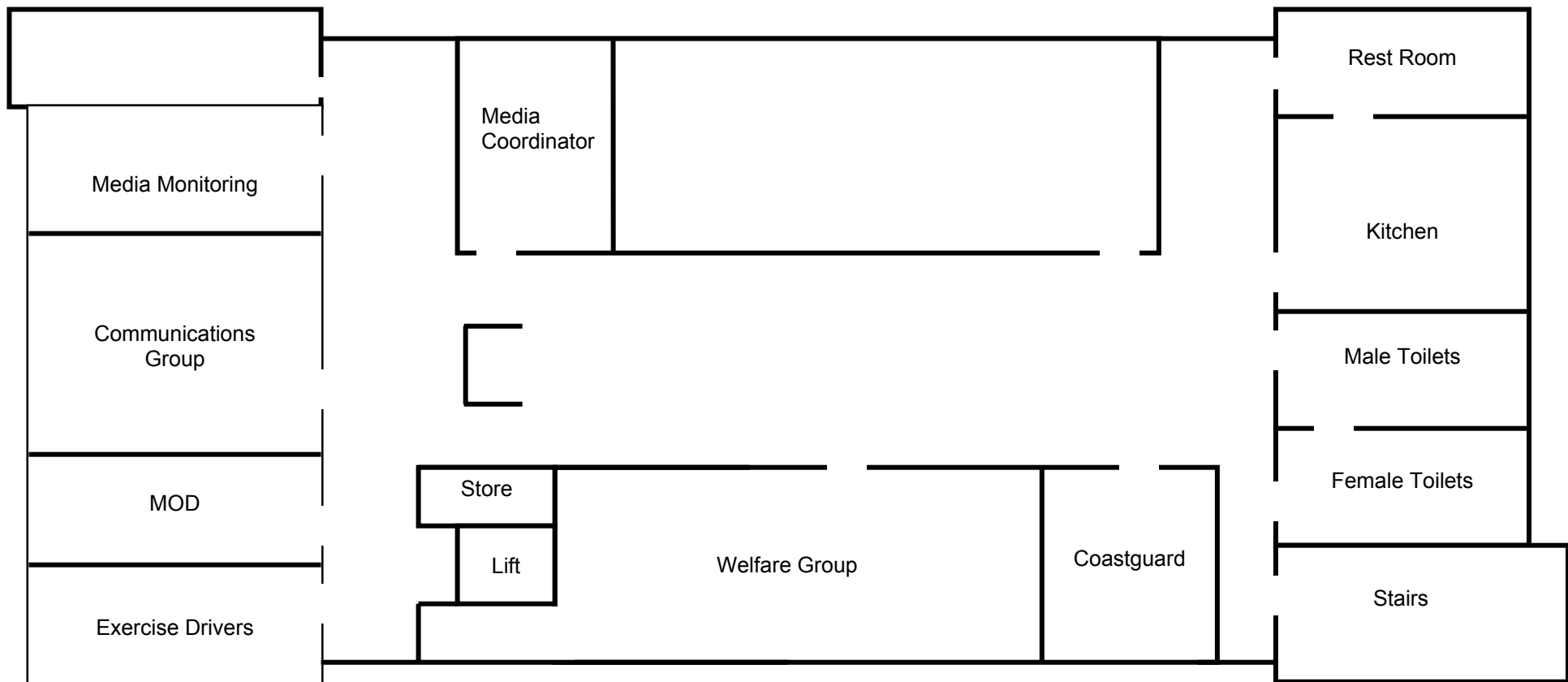
NAME	AGENCY
Sue Stevenson Elaine Woodburn (also leader of Copeland BC)	Cumbria Strategic Partnership
David Liddy (Science Team) Matt Furber (Operations)	Government Decontamination Service
Steve Riddings Bernard Kershaw (pm only)	Lancashire County Council
Martyn Butlin John Skeggs	British Energy
Brian Dillon	Lancashire Police CPO
Alan Wilton	HPA LRS
Terry Kelly	UKAEA
Natasha Bent	DTi

ANNEX E – Layout of Summergrove for Recovery

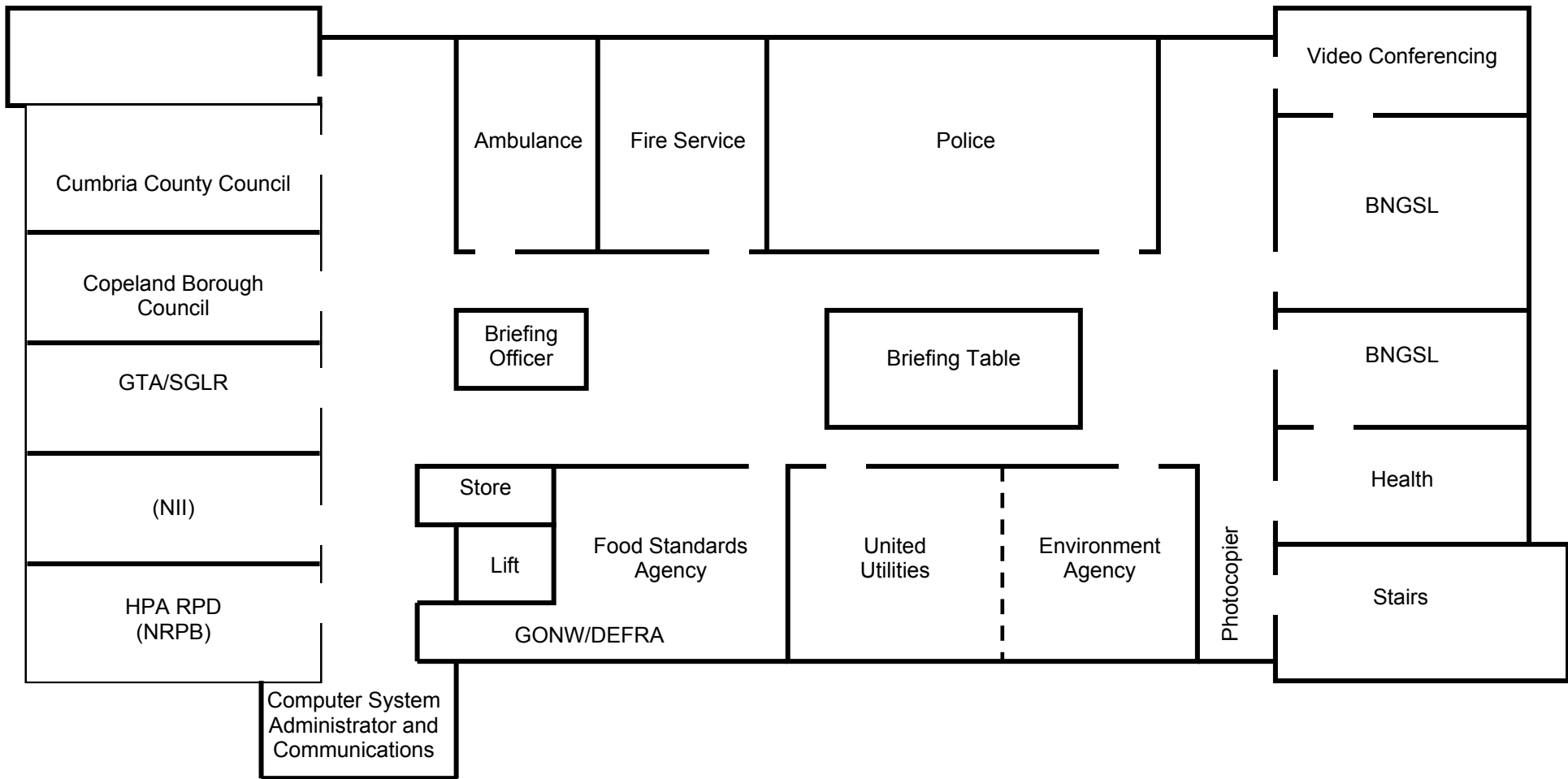


To 'B' Block

BNFL SUMMERGROVE EMERGENCY CONTROL CENTRE GROUND FLOOR RECOVERY PHASE



BNFL SUMMERGROVE DISTRICT CONTROL CENTRE MIDDLE FLOOR RECOVERY PHASE



BNFL SUMMERGROVE DISTRICT CONTROL CENTRE TOP FLOOR RECOVERY PHASE