

# SYSTEMIC ISSUES IDENTIFIED FROM SERVICE POLICE AND OTHER INVESTIGATIONS INTO MILITARY OPERATIONS OVERSEAS: SEPTEMBER 2016

## Background

1. The Ministry of Defence (MOD) is committed to a continuous process of review and improvement in all matters arising from operational activity, including ensuring that mechanisms are in place to prevent the recurrence of any incidents of wrongdoing. As part of this, it has put in place a robust process for identifying, reviewing, and correcting areas where its doctrine, policy or training has been insufficient to prevent practices or individual conduct that breach its obligations under domestic and/or international law. These shortcomings of procedure are commonly termed systemic issues.<sup>1</sup> This is the third account of that work.

2. The first account, which was published in July 2014, dealt exclusively with systemic issues that had been identified through Service Police investigations or reviews of incidents that had occurred in UK-controlled detention facilities, or while in the custody of UK Forces, in Iraq. In all cases these systemic issues had been corrected through changes to doctrine, policy, training, or oversight arrangements.

3. Since then, MOD has expanded the scope of its systemic issues review processes. As well as continuing to review incidents in Iraq, including a number of non-detention cases, the Systemic Issues Working Group (SIWG) now also reviews incidents from Afghanistan. This is a necessary part of ensuring continuous improvement; it would be inefficient to correct systemic issues arising from one theatre if a lack of similar scrutiny elsewhere resulted in issues being missed.

## The SIWG

4. The SIWG is the principal MOD body responsible for identifying relevant systemic issues and ensuring that effective corrective action is taken. It does not possess its own investigative capabilities, and is largely reliant on the Service Police or judicial proceedings (e.g. public inquiries) to obtain the evidence necessary to determine what happened and why. However, the SIWG will make or commission appropriate inquiries (through subject-matter experts across Defence) to ascertain how identified systemic issues were able to occur and how they have been, or should be, remedied.

5. The review of non-detention cases has demonstrated the difficulty in determining on the basis of a single incident whether or not a contributing factor is a systemic issue. This has highlighted the need for consistent categorisation, and effective tracking, of potential issues. The SIWG has adapted its processes to this evolving role.

6. The SIWG has established a small review group, comprising a subset of its members, to study the evidence uncovered in the course of a Service Police investigation or judicial process – and, in the case of a public inquiry, any findings and/or recommendations that the Chairman may make. This review group requests additional information from subject-matter experts as

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<sup>1</sup> The term “systemic issues” primarily envisages shortcomings of doctrine, policy, training, or supervision that result in unintentional breaches. It encompasses *inter alia* situations where an individual has complied with policy and training, but these have been flawed; where policies issued at different levels have been contradictory, leaving individuals unable to determine whether their actions are correct; and where supervision has been insufficient to identify and address such confusion, or failure to understand and apply training correctly. Deliberate acts by individuals in knowing contravention of the law and of doctrine, policy or training are not systemic issues, and are punishable through the Service Justice system.

necessary, in order to present to the SIWG its recommendations both as to the issues that the incident<sup>2</sup> reveals and any further enquiries or actions that should be taken.

7. Recognising the importance of identifying connections between incidents – as these may indicate a systemic issue that might not be apparent when considering each case in isolation – the review group has agreed various categories and sub-categories to enable potential or systemic issues to be grouped together. This classification schema will be modified and updated as necessary.

8. The review group also maintains a case tracker, which records details of every incident that has been considered by the SIWG (including the service personnel, units, and locations involved) and the potential or systemic issues that have been identified.

9. The review group presents its recommendations to the SIWG, which discusses the issues and agrees any actions to be taken. The SIWG is not constrained by the review group's recommendations: in some cases it has come to a different conclusion – either identifying an additional potential issue for the review group to track, or seeing a different underlying cause; in others it has directed the review group to obtain further information from subject-matter experts before deciding on the appropriate action.

10. When considering these incidents, the review group and the SIWG aim to filter out those issues that are not systemic, to identify and track those that may be systemic, and to identify an effective remedy for those that are systemic. The SIWG will designate an issue as:

- **New** – This indicates that the SIWG has only recently received an incident and either has not yet reviewed it or has not yet discussed any issues identified from such a review.
- **Decision pending** – This indicates that the SIWG has requested further information regarding an issue, or is considering information that has recently been provided by the subject-matter expert(s), and is not yet able to make a decision as to whether or not it is systemic.
- **Not accepted (Outside remit of SIWG)** – This indicates that the SIWG has decided that an issue that has been identified does not fall within its Terms of Reference and will not be considered further.
- **Not accepted (Not systemic)** – This indicates that the SIWG has decided that an issue is not systemic, and does not need to be considered further at this time. The case will be kept on file and will be considered again should new information arise which causes the SIWG to reassess its decision.
- **Noted (Resolved)** – This indicates that the SIWG has decided that an issue is systemic but that, since appropriate and effective remedial action has been taken since the incident occurred, it does not need to be considered again.
- **Overtaken by events** – This indicates that the issue arose in the context of a practice that has since been discontinued, and that the SIWG has decided that it is not necessary to examine it.
- **Retained (Possible systemic)** – This indicates that the SIWG considers that the issue may be systemic, but is unable on the evidence base to reach a firm conclusion.
- **Closed** – This indicates that the SIWG has decided that an issue it has accepted as being within its remit is systemic, and has either identified and caused to be implemented remedial action to prevent its recurrence or is satisfied that such action has been taken since the incident occurred.

The status of an issue may change as the SIWG obtains additional information, either in relation to that incident or about further similar incidents.

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<sup>2</sup> The review group examines evidence from investigations into *incidents* to ascertain whether these give rise to any *issues* that may disclose a systemic problem. A single incident may give rise to multiple issues, and the same issue may be observed in more than one incident.

## The Report

11. For the 2015-16 reporting period, the SIWG has considered 13 investigative reports produced by the Iraq Historic Allegation Team (IHAT). They all relate to allegations arising from operations in Iraq. There have been no incidents arising from operations in Afghanistan for the SIWG to consider during this reporting period.

12. Nine of these investigative reports did not present any evidence of systemic issues. Reasons for deciding that no systemic issues arose included: that the death was due to natural causes which were not brought on or exacerbated by UK Forces' conduct; that there was no evidence that the death was attributable to UK Forces who, in any event were acting in accordance with Rules of Engagement or in self-defence; and that there was no evidence that UK Forces were involved in the incident at all. In a number of the reports, it was clear from the evidence that UK Forces acted in self-defence and/or in accordance with the Rules of Engagement. As none of these reports presented evidence of systemic issues, the SIWG categorised them as "Not accepted (Not systemic)". This means that they will be retained on file and will be considered further should new information arise which leads the SIWG to reassess its decision.

13. In particular, two of these reports have been referred to Sir George Newman in his role as Inspector for the Iraq Fatality Investigations, and will be subject to further investigation. The SIWG will revisit its decision on these reports should Sir George's investigation produce new relevant evidence.

14. The four remaining investigative reports did present evidence of potential systemic issues. A more detailed account of the cases considered in these reports, and the potential systemic issues arising from them, is set out at paragraphs 15 to 21. The potential systemic issues identified are also set out in the table at Annex A, which includes all of the potential systemic issues which the SIWG has identified and considered since its creation in 2014.

## Cases Evidencing Potential Systemic Issues

15. The first investigative report from which the SIWG identified potential systemic issues concerned an incident which was uncovered during IHAT's review of into the death of an Iraqi national who had died during transportation on a UK helicopter. During this review, an email from an RAF serviceman to RAF PSS Legal was recovered. The email stated that, during a training session in 2004, he was instructed in the inappropriate use of hooding, blindfolding, and restraining of prisoners by the use of collar and rope. It appears that no action was taken by the recipients of this email.

16. This report was therefore considered to provide evidence of two potential systemic issues:

- (i) The fact that no action appears to have been taken following the RAF serviceman's email. The SIWG noted that it had not seen previous evidence of a failure to follow up complaints made about interrogation training. The SIWG decided that this may be evidence of a possible systemic issue and therefore decided that the incident should be retained to enable the issue to be reconsidered should further instances come to light. **The SIWG therefore recorded this issue as (Retained (Possible Systemic))**. This issue is listed as 16b in the table at Annex A; and
- (ii) From his email, it is clear that the RAF serviceman believed that instruction in the use of hooding, blindfolding, and restraining of prisoners by the use of collar and rope was part of his training in how to treat captured persons. However, the trainer stated that he was not involved in this, and that it may have been part of the "Conduct After Capture" training. This exposes the potential for service personnel to be confused between "active" training for their duties and "passive" training of techniques to which they may be exposed but must not employ.

The SIWG noted that significant changes have been made to policy and training requirements and practises, particularly following publication in 2008 of the Aitken Report: "An investigation into cases of deliberate abuse and unlawful killing in Iraq 2003 and 2004". This instance pre-dates those changes. However, there is insufficient evidence currently to determine whether this potential issue has been fully addressed as a result of those changes. The SIWG therefore decided that the incident should be retained to enable the issue to be reconsidered should further instances come to light. **The SIWG therefore recorded this issue as (Retained (Possible Systemic))**. This issue is listed as 52b in the table at Annex A.

17. The second investigative report from which the SIWG identified a potential systemic issue concerned a soldier who showed photographs of two dead Iraqis to two civilian friends. During a subsequent conversation, he implicated himself in the death of at least one Iraqi national. During investigation, the soldier denied any involvement in armed combat whilst deployed to Iraq; this was confirmed by Service Police. The soldier told the police that he had taken the photographs after the bodies had been taken back to base. The investigation concluded that the soldier had lied about his involvement in the deaths and no further criminal action was taken.

18. The SIWG considered that this provided evidence of one potential systemic issue:

- (i) Inappropriate conduct relating to captured persons. The SIWG noted that it had previously considered a similar issue and had concluded that the standards of treatment required by paragraph 211, and the explicit prohibition on unauthorised photographs following paragraph 213, of JDP 1-10 are sufficient to prevent this issue occurring today.

211. *The following section sets out the minimum standards and requirements for our Armed Forces dealing with CPERS. These minimum standards apply at all times and in all environments except as qualified by operational constraints or the exigencies of the situation. ...*

*j. Protection from curiosity. At all times, CPERS shall be protected against insults and public or media curiosity. Photographs are only to be taken for official purposes, for example, intelligence gathering, establishing identity and evidence gathering.*

And

*It is forbidden to take or distribute photographs, or otherwise make images, of CPERS (dead or alive) for personal reasons.*

Nothing in the current case changed the SIWG's assessment. Consequently, the SIWG decided that this issue has been resolved. **The SIWG therefore recorded this issue as (Noted (Resolved))**. This issue is listed as issue 47d in the table at Annex A.

19. The third report from which the SIWG identified a potential systemic issue concerned a thirteen year old boy who was critically injured after picking up abandoned ordnance. The boy was taken to a nearby British Army base and received emergency first aid before being conveyed to the British Field Hospital in Basra, and from there to a US hospital in Kuwait. It is believed that he died in the US facility. It was not possible from UK records to give his family proper information as to his whereabouts and condition.

20. The SIWG considered that this provided evidence of one potential systemic issue:

- (i) Inadequate patient tracking and records in theatre. The SIWG engaged with the Surgeon General Headquarters and also with medical teams in Permanent Joint Headquarters about tracking patients during treatment and subsequent transfer between medical facilities. Reassurance was given that these issues have largely been addressed through changes in policy, and in particular, through the introduction of electronic patient tracking. On that basis, the SIWG decided that this issue has been resolved. **The SIWG therefore recorded this issue as (Noted (Resolved))**. This issue is recorded as 56a in the table at Annex A.

21. This potential systemic issue was also raised in one further report. That report concerned an intervention by UK Forces intervened in a disturbance and shots were fired. An Iraqi civilian sustained life threatening injuries after receiving gunshot wounds to the abdomen. He was taken by his cousin to a nearby hospital where his injuries were assessed to be so serious as to require his transfer to a UK Forces surgical team in Kuwait. Following emergency surgery there, he was then transferred to another hospital, also in Kuwait, where it was assessed that he would not survive further surgery. He died the following day. His family made repeated unsuccessful attempts to ascertain his whereabouts and condition. For the reasons set out at paragraph 20(i), the SIWG decided that this issue has been resolved. **The SIWG therefore recorded this issue as (Noted (Resolved))**. This issue is recorded as 56b in the table at Annex A.

16 September 2016

## ANNEX A: SUMMARY OF ISSUES IDENTIFIED

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
1	Incident involving captured persons	Interrogation training	Need to practise during training practical aspects of the interrogation courses.	Kammash	Actions Complete	<b>Closed</b>	2014	1
2	Incident involving captured persons	Interrogation training	Need for training courses to make clear that captured persons should not be humiliated or verbally abused such that they feel physically threatened.	Kammash	Actions Complete	<b>Closed</b>	2014	2
3	Incident involving captured persons	Interrogation training	Need for training courses to make clear that captured persons should not be humiliated or verbally abused such that they feel physically threatened.	Kammash	Actions Complete	<b>Closed</b>	2014	2
4	Incident involving captured persons	Interrogation training	Need for clarity in training courses as to what conduct is permissible and impermissible during interrogation.	Kammash	Actions Complete	<b>Closed</b>	2014	3
5	Incident involving captured persons	Interrogation training	Need for clarity in training courses as to what conduct is permissible and impermissible during interrogation.	Kammash	Actions Complete	<b>Closed</b>	2014	3
6	Incident involving captured persons	Interrogation training	Need for interrogation staff to gain experience before they deploy into theatre.	Kammash	Actions Complete	<b>Closed</b>	2014	4
7	Incident involving captured persons	Interrogation training	Need for interrogation staff to gain experience before they deploy into theatre.	Kammash	Actions Complete	<b>Closed</b>	2014	4
8a	Incident involving captured persons	Training on policy, standing orders, and Rules of Engagement	Need for clarity about permitted practices in training and/or briefing in documents detailing the policy approach to interrogation during the UK military intervention in Iraq.	Kammash	Actions Complete	<b>Closed</b>	2014	5
8b	Negligent discharge			83110/09	n/a	<b>Retained (Possible systemic)</b>	n/a	
8c	Shooting incident			83253/10	Actions Complete	<b>Retained (Possible systemic)</b>	n/a	
9a	Incident involving captured persons	Use of Sight restriction	Need to prevent the improper use of blindfolds	Kammash	Actions Complete	<b>Closed</b>	2014	6
9b				IHAT 107	n/a	<b>Noted (Resolved)</b>	2015	
9c				Al-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
9d				Al-Sweady	n/a	<b>Noted (Resolved)</b>	2015	

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
9e				Al-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
10	Incident involving captured persons	Assault of captured persons in Detention facility	Need for training courses to make clear that captured persons should not be humiliated or verbally abused such that they feel physically threatened.	Kammash	Actions Complete	<b>Closed</b>	2014	2
11	Incident involving captured persons	Assault of captured persons in Detention facility	Need for training courses to make clear that captured persons should not be humiliated or verbally abused such that they feel physically threatened.	Kammash	Actions Complete	<b>Closed</b>	2014	2
12a	Incident involving captured persons	Delay or denial of food or water	Need for timely provision of water to detainees	Kammash	Actions Complete	<b>Closed</b>	2014	7
12b				IHAT 107	n/a	<b>Noted (Resolved)</b>	2015	
13	Incident involving captured persons	Delay or denial of food or water	Need for timely provision of food to detainees	Kammash	Actions Complete	<b>Closed</b>	2014	8
14	Incident involving captured persons	Delay or denial of medical attention	Need to ensure that medical complaints are dealt with properly by (i) suspending or stopping interrogations so that medical attention can be provided to the detainees; (ii) adapting interrogation procedures to take account of complaints of physical discomfort made by detainees; and (iii) bringing detainees' medical complaints to the attention of medical staff at the conclusion of interrogations.	Kammash	Actions Complete	<b>Closed</b>	2014	13
15a	Incident involving captured persons	Compliance with policy and standing orders	Need to ensure that, before detainees are interrogated, it has been verified that they have been provided with the recognised norms of food, water and sleep and with medical attention, if necessary.	Kammash	Actions Complete	<b>Closed</b>	2014	15
15b				Al-Sweady		<b>Noted (Resolved)</b>	2015	
15c				Al-Sweady		<b>Noted (Resolved)</b>	2015	
15d		Training		Al-Sweady		<b>Noted (Resolved)</b>	2015	
16a	Incident involving captured persons	Monitoring and oversight	Need to ensure that those monitoring the interrogation sessions address issues	Kammash	Actions Complete	<b>Closed</b>	2014	16

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
16b	Incident involving captured persons	Monitoring and oversight	arising in the course of interrogation and that interrogation training is appropriate.	IHAT 105	Actions Complete	<b>Retained (Possible systemic)</b>	2016	
17	Incident involving captured persons	Threatening behaviour during interrogation	Need for interrogation staff to gain experience before they deploy into theatre.	Kammash	Actions Complete	<b>Closed</b>	2014	4
18	Incident involving captured persons	Compliance with policy and standing orders	Need to avoid delay in the reporting of deaths to Service Police.	IHAT 84	Actions Complete	<b>Closed</b>	2014	17
19	Incident involving captured persons	Delay or denial of medical attention	Need to ensure medical treatment is provided in cases of obvious urgent need.	IHAT 84	Actions Complete	<b>Closed</b>	2014	14
20	Incident involving captured persons	Cultural Insensitivity	Need to ensure humane treatment of individuals in custody.	IHAT 84	Actions Complete	<b>Closed</b>	2014	18
21	Incident involving captured persons	Assault of captured persons during interrogation	Need to prevent threats of physical assault by the use of gestures; and threats of future abuse or attacks on detainees or their families and friends during interrogation.	IHAT Op Twickenham	Actions Complete	<b>Closed</b>	2014	9
22	Incident involving captured persons	Threatening Behaviour during Interrogation	Need to prevent threats of physical assault by the use of gestures; and threats of future abuse or attacks on detainees or their families and friends during interrogation.	IHAT Op Twickenham	Actions Complete	<b>Closed</b>	2014	9
23	Incident involving captured persons	Threatening Behaviour during Interrogation	Need to prevent threats of physical assault by the use of gestures; and threats of future abuse or attacks on detainees or their families and friends during interrogation.	IHAT Op Twickenham	Actions Complete	<b>Closed</b>	2014	9
24	Incident involving captured persons	Denial or Delay of Sleep	Need to prevent detainees suffering sleep deprivation.	IHAT Op Twickenham	Actions Complete	<b>Closed</b>	2014	10
25	Incident involving captured persons	Use of Noise	Need to avoid subjection of detainees to loud noise.	IHAT Op Twickenham	Actions Complete	<b>Closed</b>	2014	11
26	Incident involving captured persons	Denial or Delay of food or water	Need for timely provision of water to detainees	IHAT Op Twickenham	Actions Complete	<b>Closed</b>	2014	7
27	Incident involving captured persons	Assault of captured persons during Interrogation	Need to prevent assaults on detainees.	IHAT Op Twickenham	Actions Complete	<b>Closed</b>	2014	12

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
28a	Incident involving captured persons	Compliance with policy and standing orders	Need to ensure UK Forces implement UK policy on hooding with regard to persons in their custody who were captured and hooded by another Coalition Force.	IHAT 84	Actions Complete	<b>Closed</b>	2014	19
28b		Use of Sight Restriction		IHAT 84	Actions Complete	<b>Closed</b>	2014	
28c		Training on policy, standing orders, and Rules of Engagement		IHAT 84	Actions Complete	<b>Closed</b>	2014	
29a	Shooting incident	Command & Control	Need for effective command and control while travelling in convoys	83167/07	n/a	<b>Retained (Possible systemic)</b>	n/a	
29b				83125/08	n/a	<b>Retained (Possible systemic)</b>	n/a	
30a	Shooting incident	Training (Corrective)	Need to ensure that effective steps are taken to correct deviation from Rules of Engagement	83167/07	n/a	<b>Retained (Possible systemic)</b>	n/a	
30b				83167/07	n/a	<b>Retained (Possible systemic)</b>	n/a	
30c				83167/07	n/a	<b>Retained (Possible systemic)</b>	n/a	
31a	Shooting incident	Compliance with policy and standing orders	Need to ensure that all personnel requiring corrective lenses are provided with these prior to deployment	83167/07	Actions Complete	<b>Not accepted (Not systemic)</b>	n/a	
32a	Shooting incident	Command and Control Training	Need to ensure that procedures minimise as far as possible the potential for misidentification of targets	83105/08	n/a	<b>Retained (Possible systemic)</b>	n/a	
32b				59503/02	n/a	<b>Retained (Possible systemic)</b>	n/a	
32c				83187/09	Actions Complete	<b>Retained (Possible systemic)</b>	n/a	
33a	Shooting incident	Training on policy, standing orders, and Rules of Engagement	Need for service personnel to be familiar with the Rules of Engagement, including any changes that are made while they are in theatre.	83105/08	n/a	<b>Not accepted (Not systemic)</b>	2015	
33b				59503/02	n/a	<b>Not accepted (Not systemic)</b>	2015	
33c				83125/08	Actions Complete	<b>Not accepted (Not systemic)</b>	2015	
33d				83178/10	n/a	<b>Not accepted (Not systemic)</b>	2015	
33e				Fatality	n/a	<b>Noted (Resolved)</b>	2015	

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
				Investigation 1				
34a	Shooting incident	Training	Need to ensure service personnel receive adequate opportunity to familiarise themselves with using their weapon systems in all conditions	83125/08	n/a	Retained (Possible systemic)	n/a	
34b				59503/02	n/a	Retained (Possible systemic)	n/a	
34c	Negligent discharge			83110/09	n/a	Retained (Possible systemic)	n/a	
35a	Other incident involving Host Nation personnel	Training on policy, standing orders, and Rules of Engagement	Need to ensure all service personnel understand their obligation to prevent ill-treatment irrespective of the rank of the perpetrator	83165/10	n/a	Retained (Possible systemic)	n/a	
35b				83160/11	n/a	Retained (Possible systemic)	n/a	
35c				83160/11	n/a	Retained (Possible systemic)	n/a	
35d				83160/11	n/a	Retained (Possible systemic)	n/a	
35e				83115/09	n/a	Noted (Resolved)	n/a	
35f				83178/09	n/a	Noted (Resolved)	n/a	
36a	Other	Selection and Retention of Personnel	Need to ensure that unsuitable persons are debarred from enlisting in the Armed Forces and the Reserve	83178/10	Actions Complete	Not accepted (Not systemic)	n/a	
37a	Incident involving captured persons	Records Keeping	Need to ensure full and accurate contemporaneous records are produced, and are preserved in accordance with MOD Records Management Policy	IHAT 84 (Review of Op RAKER)	n/a	Retained (Possible systemic)	2015	
37b	Shooting incident			83178/10	n/a	Not accepted (Not systemic)	2015	
37c				Al-Sweady	n/a	Noted (Resolved)	2015	
37d	Incident involving captured persons			Al-Sweady	n/a	Retained (Possible systemic)	2015	
37e	Shooting incident			Fatality Investigation 1	n/a	Noted (Resolved)	2015	
37f				83125/08	n/a	Decision pending	2015	
38a	Incident involving captured persons	Welfare	Need to ensure appropriate welfare support is available to service personnel on deployment	83178/10	n/a	Retained (Possible systemic)	n/a	
38b				83140/10	n/a	Retained (Possible systemic)	n/a	

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
39a	Incident involving captured persons	Assault of captured persons in Transit	Need to ensure that tactical questioning is only conducted by qualified service personnel	83175/09	n/a	<b>Noted (Resolved)</b>	n/a	
39b		Assault of captured persons at point of capture		83129/10	n/a	<b>Noted (Resolved)</b>	n/a	
39c				83247/11	Actions Complete	<b>Retained (Possible systemic)</b>	n/a	
40a	Incident involving captured persons	Threatening behaviour during TQ	Need to ensure that tactical questioning is only conducted using authorised techniques	83178/09	n/a	<b>Noted (Resolved)</b>	2015	
40b				AI-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
40c				AI-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
40d				AI-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
41a	Incident involving captured persons	Assault of captured persons at point of capture	Need to ensure that those involved in any arrest have no further contact with captured persons	83140/10	n/a	<b>Noted (Resolved)</b>	n/a	
42a	Incident involving captured persons	Assault of captured persons in Detention facility	Need to ensure that those responsible for guarding captured persons are appropriately trained	83188/11	n/a	<b>Retained (Possible systemic)</b>	2015	
42b				83188/11	n/a	<b>Retained (Possible systemic)</b>	2015	
42c				83188/11	n/a	<b>Retained (Possible systemic)</b>	2015	
42d		Assault of captured persons at point of Capture		IHAT 097	n/a	<b>Noted (Resolved)</b>	2015	
43a	Incident involving captured persons	Racially-motivated incident	Need to ensure that captured persons are not subjected to racial abuse or other racially-motivated harassment	83104/12	Actions Complete	<b>Retained (Possible systemic)</b>	n/a	
43b				83137/13	Actions Complete	<b>Retained (Possible systemic)</b>	n/a	
44a	Incident involving captured persons	Training	Need to ensure that the absolute prohibition on the use of stress positions is adequately trained	IHAT 107	n/a	<b>Noted (Resolved)</b>	2015	
45a	Incident involving captured persons	Denial or Delay of toilet or washing facilities	Need to ensure the timely provision of toilet facilities for captured persons	IHAT 107	n/a	<b>Noted (Resolved)</b>	2015	
46a	Other	Service Justice / Disciplinary system	Need to ensure that the Service Justice system and disciplinary system take appropriate action against those who commit offences	83125/08	Actions Complete	<b>Not accepted (Not systemic)</b>	n/a	
46b				83115/09	Actions Complete	<b>Not accepted (Not systemic)</b>	n/a	
46c				83126/08	n/a	<b>Retained (Possible systemic)</b>	n/a	

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
46d				83137/13	n/a	<b>Not accepted (Outside remit of SIWG)</b>	n/a	
46e				59503/02	n/a	<b>Retained (Possible systemic)</b>	n/a	
47a	Incident involving captured persons	Armed Forces Culture	Need to ensure that Armed Forces culture does not perpetuate inappropriate conduct	83115/09	n/a	<b>Retained (Possible systemic)</b>	2015	
47b				Fatality Investigation 1	n/a	<b>Retained (Possible systemic)</b>	2015	
47c				AI-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
47d				Breach of discipline (military personnel)	IHAT 147	n/a	<b>Noted (Resolved)</b>	2016
48a	Incident involving captured persons	Cultural Insensitivity	Need to ensure that, wherever possible, captured persons are treated in a culturally appropriate manner	AI-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
49a	Other	Escalation of Force / Rules of Engagement	Need to ensure that policy and training on the use of bayonets is sufficiently clear	AI-Sweady	Actions Ongoing	<b>Decision pending</b>	2015	
50a	Other	Command and Control	Need to ensure that policy on the carriage and use of personal cameras is sufficiently clear	AI-Sweady	n/a	<b>Noted (Resolved)</b>	2015	
51a	Other	Command and Control	Need to ensure that procedures for handling enemy dead are included in operational planning or theatre standing orders	AI-Sweady	Actions Ongoing	<b>Decision pending</b>	2015	
52a	Incident involving captured persons	Training	Need to ensure that mandatory training is adequate and completed by all military personnel	Fatality Investigation 1	n/a	<b>Retained (Possible systemic)</b>	2015	
52b	Breach of discipline (Military personnel)	Training		IHAT 105	Actions Complete	<b>Retained (Possible systemic)</b>	2016	
53a	Other incident involving Host Nation personnel	Breach of Discipline	Need to ensure that measures for enforcing the prohibition on consumption of alcohol in theatre are adequate and properly enforced	83135/10	Actions Complete	<b>Retained (Possible systemic)</b>	n/a	
54a	Incident involving captured persons	Use of plasticuffs or other restraints	Need to ensure that all service personnel are properly trained in the correct application of plasticuffs or other physical restraints	AI-Sweady	n/a	<b>Noted (Resolved)</b>	2015	

Issue #	Category	Sub-Category	Issue	Case in which Issue occurs	Status of Actions	Status of Issue	Report	Issue # in 2014 Report
55a	Incident involving captured persons	Medical treatment	Need to ensure that training of medical personnel is sufficient to ensure patients are provided with proper, and culturally appropriate, medical treatment.	Al-Sweady	Actions Ongoing	<b>Decision pending</b>	2015	
55b				Al-Sweady	n/a	<b>Not accepted (Not systemic)</b>	2015	
56a	Incident involving Host Nation personnel	Tracking of Patients	Need to ensure adequate patient tracking and records in theatre,	IHAT 109	Actions Complete	<b>Noted (Resolved)</b>	2016	
56b	Incident involving Host Nation personnel	Tracking of Patients		IHAT 110	Actions Complete	<b>Noted (Resolved)</b>	2016	
n/a	Incident involving captured persons	Use of Plasticuffs or other restraints	n/a	IHAT 84 (Review of Op RAKER)	n/a	<b>Not accepted (Outside remit of SIWG)</b>	n/a	
n/a	Incident involving captured persons	Training (Policy, standing orders, and Rules of Engagement)	n/a	IHAT 84 (Review of Op RAKER)	n/a	<b>Noted (Resolved)</b>	n/a	
n/a	Incident involving captured persons	Command and Control	n/a	IHAT 84 (Review of Op RAKER)	n/a	<b>Not Accepted (Combined into broader issue)</b>	Merged into issue 28	
n/a	Incident involving captured persons	Command and Control	n/a	IHAT 84 (Review of Op RAKER)	n/a	<b>Not Accepted (Combined into broader issue)</b>	Merged into issue 28	
n/a	Incident involving captured persons	Use of Sight Restriction	n/a	IHAT 84 (Review of Op RAKER)	n/a	<b>Not Accepted (Combined into broader issue)</b>	Merged into issue 28	