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BY EMAIL

Debbie Palmer
Head, Overseas Territories Department
Department for International Development
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12 March 2015

Dear Debbie,

APPOINTMENT AS SENIOR RESPONSIBLE OWNER (SRO) FOR THE ST HELENA AIRPORT PROJECT

Further to our discussion we are writing to confirm your appointment as Senior Responsible Owner (SRO) of the St Helena Airport project with immediate effect. You will be directly accountable to the Permanent Secretary of the Department for International Development (DFID), and the St Helena Airport Board, under the oversight of the Minister of State.

As SRO you have personal responsibility for delivery of the St Helena Airport and will be held accountable for the delivery of its objectives and policy intent, for securing and protecting its vision, for ensuring that it is governed responsibly, reported honestly, escalated appropriately and for influencing constructively the context, culture and operating environment of the project.

In addition to your internal accountabilities, you should also be aware that SROs will now be held personally accountable to Parliamentary Select Committees. You will be expected to account for and explain the decisions and actions you have taken to deliver the project (or specific milestones). In your case this means that from the date of signature of this letter you will be held personally accountable and could be called by Select Committees to give evidence on the delivery of the St Helena Airport

project.

It is important to be clear that your accountability relates only to implementation; it will remain for the Minister to account for the relevant policy decisions and development.

Detailed SRO roles and responsibilities are attached at Annex 1. You should follow the guidance in that document. You should also make sure you understand the guidance “Giving Evidence to Select Committees – Guidance for Civil Servants.” You should also make yourself aware of the Major Projects Authority (MPA) guidance on management of major projects: (<https://www.gov.uk/government/policy-teams/major-projects-authority>).

Tenure of position

The airport design and construction (Phase 1) programme runs until February 2026, which includes a 10 year operations period. You are required to undertake this role until September 2016 when the Programme Board is expected to end. At this point, DFID will review the appropriate level for the SRO to take responsibility for the project in Phase 2 (operations). Progress towards this will be reflected in your personal objectives.

You will carry out this role alongside your other responsibilities and must ensure that you allocate sufficient time to enable the effective delivery of the role and responsibilities, as set out in Annex 1. This will be periodically reviewed to ensure that an appropriate balance is maintained across your portfolio of activities.

As it is vital to ensure that the appropriate succession planning is undertaken, you should agree a succession plan with the Permanent Secretary.

Objectives and Performance Criteria

The policy intent supported by this project is “Sustainable and unsubsidised air services to St Helena” contributing to an expected long term impact of financial self-sufficiency for the island of St Helena. To achieve this the project will deliver an operational airport with aviation fuel provision meeting international standards, minimum weekly scheduled air services and a reformed policy environment to ensure that the St Helena Government maximises the potential of the airport to deliver self-sustainability. Proposed changes to the project scope which impact on this intent or benefits realisation must be authorised by the Minister of State and may be subject to further levels of approval.

The objectives and vision of the project are reflected in your personal development objectives under the broader Business Delivery Objective to ensure that Overseas Territories programming is on track, through efficient programming for Aided Territories, with strategies to end aid dependency developed where possible, and with a target that the St Helena airport and broader economic development plans remain on track.

Extent and limit of accountability

(1) Finance and Controls

HMT spending controls will apply on the basis set out within your department's delegated authority letter. Where the St Helena Airport Programme exceeds the delegated authority set by HMT, the Treasury Approval Point process will apply and the details of each approval process must be agreed with your HMT spending team. You should consult departmental finance colleagues on how to go about this.

You should also note that where expenditure is considered novel, contentious, repercussive or likely to result in costs to other parts of the public sector, HMT approval will be required, regardless of whether the programme expenditure exceeds the delegated authority set by HMT. If in doubt about whether approval is required you should, in the first instance, consult departmental finance colleagues before raising with the relevant HMT spending team.

The budget for the design, build and operate contract is up to £246.6m

Design and Build £201.5m fixed

Shared Risk Mechanism (sharing risk between the client and supplier) up to £10m

10 years operation of the airport £35.1m (not including inflation)

You should operate at all times within the rules set out in Managing Public Money. In addition, you must be mindful of, and act in accordance with, the specific Treasury delegated limits and Cabinet Office controls. Information on these controls can be found on the Cabinet Office controls website.

(2) Delegated departmental/project authority

You are authorised to approve expenditure up to the approved Project Budget (approved by the Secretary of State and Treasury). You have full authority to reschedule any milestone payments under Phase 1. You are also responsible for recommending to the Permanent Secretary and the St Helena Programme Board the need to either pause or terminate the programme where necessary and in a timely manner.

Where issues arise which you are unable to resolve, you are responsible for escalating these issues to the Permanent Secretary and the St Helena Programme Board

Project Status

The Project Status at the date of your appointment is reflected in the most recent quarterly return on the programme to the Major Projects Authority. This is the agreed position as you assume formal ownership of the programme.

Major Projects Leadership Academy (MPLA)

You will be required to complete the MPLA to ensure you are properly equipped for your role.

To widen experience and understanding of the role, SROs are expected to become accredited Major Project reviewers and to lead or participate in such reviews for other Government departments, the wider public sector or other areas of DFID as appropriate. You will be required to participate in such reviews at least once every 12 months to maintain your accreditation

We would like to take this opportunity to wish you success in your role as SRO.

Yours sincerely,

Mark Lorch

David Blackall

Permanent Secretary

Acting Chief Executive

DFID

Major Projects Authority

I confirm that I accept the appointment including my personal accountability for implementation of the project as detailed in the letter above.

Name of SRO:

Signature of SRO:

Date:

Annex 1

SRO Role and Responsibilities

The Role of the Senior Responsible Owner (SRO)

You are personally accountable for ensuring the ongoing delivery of the St Helena Airport Project. You are responsible for securing the resources necessary for the success of the project and for ensuring that the related implementation and transition activities realise the agreed objectives and benefits. You will be personally accountable to Parliamentary Select Committees and be expected to explain the decisions and actions you have taken. This could include where a Minister has intervened to change the project during the implementation phase in a way which has implications for the cost and/or timeline of implementation. You will be able to disclose your advice about any such changes.

You must ensure the effectiveness of the governance, assurance and project management arrangements and maintain them throughout the life of the programme. You should adopt best practice and be prepared to justify any deviation from it, in line with guidance published by the Cabinet Office (Efficiency and Reform Group 19).

An SRO will:

- Be a visible, engaged and active project leader, not a figurehead;
- Deliver the agreed outcomes and benefits;
- Create an open, honest and positive culture committed to delivering at pace;
- Challenge senior officers and Ministers when appropriate and escalate quickly;
- Provide appropriate support, steer and strategic focus to the Project Director and ensure that they have a clear and current letter of appointment; and
- Have sufficient time, experience and the right skills to carry the full responsibilities of the role.

Specific SRO accountabilities:

Ensure that the project is set up for success

- Ensure that the project is set-up to make an unambiguous and demonstrable link to strategic policy;
- Translate this policy intent into clear deliverables which are established and agreed with senior stakeholders;
- Carry out a robust and commercially viable options appraisal, which balances risk with opportunity, as part of initial project feasibility;
- Establish a firm business case for the project during the initiation/definition phase and ensure that any planned change continues to be aligned with the business;
- Identify and secure the necessary investment for the business case (this includes both budget and operational resource);
- Design and implement robust, appropriate and transparent project governance; Build strong and effective relationships with key stakeholders, justifying their trust and retaining their confidence, and obtain their commitment to benefits realisation.

Ensure that the project meets its objectives and delivers the projected benefits

- Gain agreement to the project objectives and benefits amongst stakeholders, including Ministers where appropriate;
- Understand the broader government perspective and its impact on the project;
- Ensure the strategic fit of the project objectives and benefits;
- Agree a clear and simple approach to performance management and monitor delivery of the objectives and benefits, taking appropriate action where necessary to ensure their successful delivery.

Develop the project organisation structure and plan

- Ensure that there is a coherent organisation structure and appropriately detailed project plan;
- Build the right team, securing necessary resources and skills and providing clear lines of accountability;
- Provide appropriate support, steer and strategic focus to the Project Director.

Monitor and take control of progress

- Monitor and control the progress of the project at a strategic level, being honest and frank about project progress, risks and issues;
- Ensure that any changes to agreed project benefits are flagged appropriately within project governance and that the business case is updated accordingly (throughout project life-cycle);
- Ensure that the integrity of the project is maintained and speak truth to power – including to Parliamentary Select Committees;
- Communicate effectively with senior stakeholders regarding project progress and provide clear, appropriate and delivery-focused decisions and advice to the Project Director.

Ensure problem resolution and referral processes are appropriate and effective

- Identify, understand and drive the successful mitigation of project risks;
- Escalate serious issues quickly and with confidence to senior management and/or Ministers;
- Develop strong and effective engagement between the project team and its stakeholders and sponsors;
- Ensure that communication processes are effective and that the project's objectives and deliverables continue to be consistent with the organisation's strategic direction.

Ensure that the project or programme is subject to review at appropriate stages

- Recognise the value of robust project review and ensure it occurs at key points in the project lifecycle, particularly at the pre-initiation (feasibility) and initiation stages;
- Make certain that any recommendations or concerns from reviews are met or addressed in a timely manner;
- In the event of a “red” or “amber-red” review or a red or amber-red quarterly GMPP review rating, ensure that the Permanent Secretary has been made aware of the situation and has been briefed accordingly.

Manage formal project closure

- Formally close the project or programme and ensure that the lessons learned are documented within the final evaluation report and disseminated to key stakeholders;
- Ensure that the post implementation review takes place and that the output is communicated to the appropriate stakeholders;
- Ensure a plan for both long term benefits realisation and on-going sustainability is agreed with key stakeholders as part of the process of moving the project to “business as usual” .