Meeting to discuss Hen Harrier Joint Action Plan

06 October 2014 13:49

Subject	Meeting to discuss Hen Harrier Joint Action Plan
From	Kendall, Elaine (Defra)
То	Harper, Martin (Martin.Harper@rspb.org.uk); (tdent@gwct.org.uk); amanda@moorlandassociation.org; s.redpath@abdn.ac.uk; De Grouchy, Chris (Defra); Trundle, Shirley (DEFRA)
Cc	Kendall, Elaine (Defra); (Defra); (Defra)
Sent	22 August 2014 11:39
Attachmen ts	
	Meeting to discuss He

Hello everyone

I've talked with you by phone to explore whether you would find it helpful to sit down and have an open discussion on brood management to try to find a way forward for the Hen Harrier Joint Action Plan and you agreed this would be useful.

In those discussions we agreed that it would be beneficial to have Prof Steve Redpath there whose expertise can help us explore the detail of a brood management scheme and how it might work.

It is important that we try to find a pragmatic way forward so we can move on from the planning phase and begin to deliver improved outcomes for hen harriers. I know that is what we all want to achieve.

Everyone has a busy diary, but in Defra we would like to get these discussions going as soon as we can. To try to find a good date for all of us to meet at Nobel House in London, please could you consider the dates in this doodle polls.

thought a document setting out what we hoped to achieve from the discussions would be helpful. Please have a look at the attached which is my draft; your comments are welcome.

Many thanks to all of you

Kind regards

Elaine

Elaine Kendali
Head of Wildlife Crime and Wild Birds Policy
Zone 1/14, Temple Quay House
2 The Square
Temple Quay
Bristol
BS1 6EB
Tel

Tel Mob:

Meeting to discuss Hen Harrier Joint Action Plan (Action 6 brood management trial)

Expected attendees:

Shirley Trundle

Defra

(Chair)

Chris de Grouchy

Defra

Elaine Kendall

Defra

(Rapporteur)

Prof Steve Redpath

Chair in Conservation Science, University of Aberdeen

Martin Harper

RSPB, Conservation Director

RSPB,

Teresa Dent

Chief Executive, GWCT

Amanda Anderson

Director, the Moorland Association

Objective:

- To agree that all want to find ways to help hen harriers and driven grouse shooting to coexist and end any illegal killing of harriers.
- To explore how a brood management scheme can contribute to this and what issues are preventing agreement on this point of the Hen Harrier Joint Action Plan
- To seek ways to resolve these issues using the evidence available
- To explore ways to move forward if full agreement cannot be reached

Structured discussion:

- 1. What exactly do we mean by the Brood Management Trial described in the Joint Action Plan?
- 2. Specifying and clarifying concerns over the establishment and delivery of a Brood Management Scheme. (capture the points on newsprint for reference, EK)
- 3. What does the science tell us? (a short explanation of the modelling work, SR)
- 4. Colonial behaviour of hen harriers (SR)
- 5. What facts and figures can we get from the science and the JNCC report: "A Framework for hen harrier conservation" to show us how harrier populations could grow to a point where a BMS trial could begin?
- 6. Which of the issues raised in item 2 have we been able to resolve?
- 7. What else do we need to do?

RE: Meeting to discuss Hen Harrier Joint Action Plan

06 October 2014 16:16

Subject	RE: Meeting to discuss Hen Harrier Joint Action Plan	
From	Harper, Martin	
То	Kendall, Elaine (Defra);	
Cc	(Defra); (Defra)	
Sent	28 August 2014 16:29	

Elaine.

Sorry to be slow. Back from holiday, dealing with backlog, readjusting to life at work etc – too many excuses I know...

I have added my dates. Alas is on leave.

My/our test for this will of course be whether the actions proposed will actually lead to more hen harriers in the skys above our moors.

Monday is not possible. Tuesday and Wednesday both look ok.

Best wishes,

M

From: Kendall, Elaine (Defra) [mailto:Elaine.Kendall@defra.gsi.gov.uk]

Sent: 28 August 2014 14:54

To: Harper, Martin;

Cc: (Defra); (Defra)

Subject: RE: Meeting to discuss Hen Harrier Joint Action Plan

Hi Martin &

Could you let us know as soon as possible if you can make any of the dates I've suggested. All other parties are available on all of the days, although Tuesday has been mentioned as easier for one party?

Many thanks

Elaine

From: Kendall, Elaine (Defra) Sent: 22 August 2014 11:40

To: Harper, Martin (Martin.Harper@rspb.org.uk);

@rspb.org.uk); Teresa Dent (tdent@gwct.org.uk);

<u>amanda@moorlandassociation.org</u>; <u>s.redpath@abdn.ac.uk</u>; De Grouchy, Chris (Defra); Trundle, Shirley (DEFRA)

Cc: Kendall, Elaine (Defra); (Defra); (Defra)

Subject: Meeting to discuss Hen Harrier Joint Action Plan

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<< File: Meeting to discuss Hen Harrier JAP BMS Sept 2014.doc >>

Many thanks to all of you

Kind regards

Elaine

Elaine Kendall Head of Wildlife Crime and Wild Birds Policy Zone 1/14, Temple Quay House 2 The Square Temple Quay

Bristol

BS1 6EB

Tel

Mob:

Department for Environment, Food and Rural Affairs (Defra)

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RE: Meeting to discuss Hen Harrier Joint Action Plan

06 October 2014 17:23

Subject	RE: Meeting to discuss Hen Harrier Joint Action Plan	
From ·	Kendall, Elaine (Defra)	
To	Harper, Martin;	
Cc	(Defra);	(Defra)
Sent .	28 August 2014 16:54	enter de la companya

Lovely thanks Martin, I will confirm either Tues or Weds now

E

From: Harper, Martin [mailto:Martin.Harper@rspb.org.uk]

Sent: 28 August 2014 16:30

To: Kendall, Elaine (Defra);

Cc: (Defra); (Defra)

Subject: RE: Meeting to discuss Hen Harrier Joint Action Plan

Elaine,

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Sent: 28 August 2014 14:54

To: Harper, Martin;

Cc: (Defra); (Defra)

Subject: RE: Meeting to discuss Hen Harrier Joint Action Plan

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Elaine

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To: Harper, Martin (<u>Martin.Harper@rspb.org.uk</u>);

@rspb.org.uk); Teresa Dent (<u>tdent@gwct.org.uk</u>);

amanda@moorlandassociation.org; s.redpath@abdn.ac.uk; De Grouchy, Chris (Defra); Trundle,

Shirley (DEFRA)

Cc: Kendall, Elaine (Defra); (Defra); (Defra)

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Kind regards

Elaine

Elaine Kendall Head of Wildlife Crime and Wild Birds Policy Zone 1/14, Temple Quay House 2 The Square

Temple Quay Bristol

DUSTO

BS1 6EB

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Department for Environment, Food and Rural Affairs (Defra)

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Meeting on hen harriers

06 October 2014 15:29

Subject	Meeting on hen harriers
From	Kendall, Elaine (Defra)
То	Harper, Martin (Martin.Harper@rspb.org.uk); Teresa Dent (tdent@gwct.org.uk); amanda@moorlandassociation.org; s.redpath@abdn.ac.uk
Cc	(Defra); (Defra)
Sent	28 August 2014 17:19

Hello everyone

Just rushing this email out to confirm that our meeting will be held in London Nobel House on Tuesday 16 September at 11, so you can get it in your diaries.

I'm out of the office tomorrow, so will send a proper invitation out on Monday.

Very many thanks to you all and have a good weekend.

Elaine

Mob:

Elaine Kendall
Head of Wildlife Crime and Wild Birds Policy
Zone 1/14, Temple Quay House
2 The Square
Temple Quay
Bristol
BS1 6EB
Tel

HH Sub Group

06 October 2014 18:01

Subject	HH Sub Group
From	
То	(Defra)
Sent	01 September 2014 10:51

Hi 💮

Many thanks for your recent summary and update for the Action Plan. We thought it relevant at this point, as the detail surrounding brood management is being negotiated, to underscore where we as protected landscapes are with brood management.

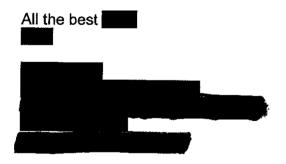
Please find below our position.

Action 6: Trial Brood Management Scheme

PLs agree with the principle of brood management but only as part of an integrated strategy, that includes the use of other measures such as diversionary feeding, for the conservation of Hen Harriers. The scheme would only be supported once numbers have increased to pre agreed minimum thresholds that are appropriate for the conservation of Hen Harriers, and without significantly restricting the breeding range across northern England. It is anticipated that these thresholds will not be reached in the near future given the current number of breeding pairs.

I would be g	grateful if you could int	form the group at the next meeting that	
	my place on th	ne HH group will be taken by	
	at the	National Park who is very experienced in H	ĺΗ
issues.			

It has been a real privilege to work on the HH group with colleagues from the various organisations involved and I will watch with a great deal of interest how the Action Plan develops and if it will have any impact upon the HH species work I am involved in annually.



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RE: Hen Harrier Meeting - 16th September 2014

06 October 2014 15:26

Subject	RE: Hen Harrier Meeting - 16th September 2014
From	Kendali, Elaine (Defra)
To	
Сс	
Sent	02 September 2014 14:27



We're planning to allow 2 hours for the meeting which will run from 11 to 1pm?

Is that Ok?

Thanks

Elaine

Elaine Kendall
Head of Wildlife Crime and Wild Birds Policy
Zone 1/14, Temple Quay House
2 The Square
Temple Quay
Bristol
BS1 6EB
Tel

Tel Mob:

From: @rspb.org.uk

Sent: 02 September 2014 12:25 **To:** Kendall, Elaine (Defra)

Cc:

Subject: Hen Harrier Meeting - 16th September 2014

Dear Ms Kendall

As a way of introduction, I am currently standing in for Martin Harper's PA who is out of the office.

Martin has forwarded your email to me regarding the hen harriers meeting on the 16th September. I am looking at arranging another meeting in the afternoon in London for Martin and would be grateful if you could let me now what time you expect the hen harrier meeting to finish.

Thanks and regards

Please note that my normal working hours are 9am to 2pm, Monday to Friday

UK Headquarters The Lodge, Sandy, Bedfordshire SG19 2DL

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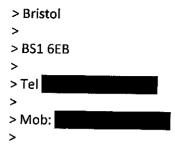
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RE: Meeting to discuss Hen Harrier Joint Action Plan

06 October 2014 14:45

Subject	RE: Meeting to discuss Hen Harrier Joint Action Plan
From	Kendall, Elaine (Defra)
То	'Harper, Martin'
Cc	
Sent	02 September 2014 15:06

From	Kendall, Elaine (Defra)		
То	'Harper, Martin'		
Cc			
Sent	02 September 2014 15:06		
E	tely fine, look forward to meeting you		
From: H	arper, Martin [mailto:Martin.Harper@rspb.org.uk]		
Sent: 02	September 2014 15:01		
	dall, Elaine (Defra)		
Cc: Subject:	Re: Meeting to discuss Hen Harrier Joint Action Plan		
Just to s team an	ay that I'd like to be accompanied by a second at this meeting please. It is in a second will make a valuable contribution to the debate.		
Hope tha	at's ok, Elaine.		
Looking	forward to it!		
Martin H	larper .		
Conserva	ation Director		
> On 2 Se	ep 2014, at 14:59, "Kendall, Elaine (Defra)" < Elaine. Kendall@defra.gsi.gov.uk > wrote:		
> Thank y diaries.	you for confirming your attendance at the meeting – this is just a formal note for your		
> Look fo >	rward to seeing you all		
> Kind reg	gards		
> Elaine >			
> Elaine K >	iendali		
>	Wildlife Crime and Wild Birds Policy		
>	14, Temple Quay House		
> 2 The So >			
> Temple	> Temple Quay		



> Department for Environment, Food and Rural Affairs (Defra)

>

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> <meeting.ics>

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RE:

06 October 2014 16:16

Subject	RE:
From	Teresa Dent
То	Kendall, Elaine (Defra)
Sent	03 September 2014 12:07
Attachments	7 .
The state of the s	Consensus
	PCG
	j.1365-266

Attached.

From: Kendall, Elaine (Defra) [mailto:Elaine.Kendall@defra.gsi.gov.uk]

Sent: 03 September 2014 12:00

To: Teresa Dent **Subject:** RE:

Hello there!

I could probably do with reading them too - have you got a link ready to hand?

Thanks

E

From: Teresa Dent [mailto:tdent@gwct.org.uk]

Sent: 03 September 2014 11:31 **To:** Kendall, Elaine (Defra)

Subject:

Well done on fixing the meeting for 16th.

Just in the process of re-reading Steve Redpath's papers on conflict resolution to remind myself of the 'human psychology' of all this. Probably teaching my grandmother to suck eggs – but have you seen them?

Mrs Teresa Dent Chief Executive Game & Wildlife Conservation Trust, Fordingbridge, Hampshire, SP6 1EF

Direct tel:

Mobile:

www.gwct.org.uk

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Journal of Applied Ecology 2009, 46, 961-963

doi: 10.1111/j.1365-2664.2009.01702.x

FORUM

Hen harriers and red grouse: moving towards consensus?

Steve Redpath¹ and Simon Thirgood*,²

¹Aberdeen Centre for Environmental Sustainability, University of Aberdeen, Tillydrone Ave, Aberdeen AB24 2TZ, UK; and ²Aberdeen Centre for Environmental Sustainability, Macaulay Institute, Craigiebuckler, Aberdeen AB15 8QH, UK

Summary

- 1. The presence of predators may lead to conflict between different stakeholders. Finding ways to resolve such conflicts is a challenge to all involved.
- 2. Within the UK a long and, at times, acrimonious conflict has developed around the conservation of hen harriers *Circus cyaneus* on moorland managed for red grouse *Lagopus lagopus scoticus*. This paper follows our original forum article and the replies from colleagues in the Royal Society for the Protection of Birds (RSPB) and the Game and Wildlife Conservation Trust (GWCT).
- 3. Whilst differences of opinion remain, there are encouraging signs that both sides are striving for consensus. There is broad agreement that evidence is required on three fronts to address: (1) the ecological, economic and social consequences of alternative forms of land management in the uplands; (2) the efficacy of diversionary feeding of hen harriers; and (3) the utility of a broad management scheme to improve harrier conservation status and reduce the extent of the conflict.
- 4. Synthesis and applications: The conflict between hen harrier conservation and red grouse management has existed for decades with little sign of progress. For the first time, stakeholders, researchers and policy advisors are engaged in effective dialogue and are striving for solutions. There are encouraging signs that all sides are now willing to listen to alternative viewpoints and appear prepared to seriously consider compromises. It is to be hoped that a solution to the harrier-grouse conflict can be found as this will have considerable positive ramifications for management of heather moorlands in the UK and wider implications for the conservation of predators around the world.

Key-words: conflict, dialogue, grouse, harrier, predators, stakeholder, uplands

Introduction

The management of predators across the globe raises challenging conservation issues. In particular, those predators that either present a direct threat to humans or compete with them for shared resources can inspire strong passions in different sectors of society. There is often great disparity between the views of conservation organizations focused on protecting rare predators and the views of game and wildlife managers focused on minimizing the impact of predators on populations of shared prey. Conflicts such as these are not easy to resolve. Very different world views and objectives can lead to polarized opinion, mistrust and lack of communication between the main players. Individuals and organizations can become entrenched in their views and unable to consider different perspectives. To remove these barriers to progress, processes are required that start to break down that lack of trust, improve lines of communication

and provide the support and space for individuals and organizations to explore alternative viewpoints and ways forward.

In our earlier forum paper (Thirgood & Redpath 2008), we focussed on the conflict between conservation organizations and game managers over the management of hen harriers and red grouse in the UK, and explored why so little progress had been made towards reaching a solution. We are delighted that two organizations, the Royal Society for the Protection of Birds (Thompson et al. 2009) and the Game and Wildlife Conservation Trust (Sotherton, Tapper & Smith 2009), representing views from either side of the harrier-grouse debate, responded to the challenges raised in our slightly provocative paper. Whilst differences in approach are clearly still apparent, we consider that these responses open up the space for progress and that there are very encouraging signs that previously entrenched views are shifting. Given the amount of shared interest in maintaining socially, economically and ecologically viable uplands in the UK, and the barriers that this conflict has

^{*}Correspondence author. E-mail: s.thirgood@macaulay.ac.uk

A field trial of a harrier brood management scheme, as outlined by Thompson et al. (2009), with the explicit aim of improving the conservation status of hen harriers, represents a very substantial step forward for UK conservationists and a potential breakthrough that all sides may be able to sign up to. Such a scheme, however, is not without its challenges. Derogation from EU legislation would be required before a trial could be conducted, and the legality of such a trial needs to be fully considered. In addition, agreement would have to be reached on issues such as what the threshold number of harrier broods would be, what tests the trial would be measured by and what the exit strategies would be should the trial fail. Moreover, a large area of moorland would need to be found where such a trial could be performed and where illegal killing would stop. The hope is that through dialogue, discussion and debate, these issues can be resolved and a consensus can be reached as to how to move forward. A brood management scheme would be eminently testable in the field and if consensus is reached and the barriers overcome then we would be in a powerful position to explore these ideas effectively.

Continued dialogue between the main stakeholders is critical in agreeing how to proceed and find approaches that are likely to lead to sustainable solutions (Sidaway 2005). At the same time that harrier management has been debated in the forum pages of this journal, stakeholder dialogue has also been ongoing, initiated by Natural England, the government agency responsible for conservation in England, and mediated by The Environment Council to explore solutions to this conflict (http://www.the-environment-council.org.uk/hen-harrierdialogue.html). Beyond this, we also need to build on the work of Scotland's Moorland Forum (http://www. moorlandforum.org) and bring together the scientific, policy and stakeholder communities from across the UK uplands to consider the broader questions related to sustainable upland management and decide how our uplands should be most effectively managed in the future.

If we can crack this particular conflict and get to a situation where we have more harriers successfully breeding on viable driven grouse moors, then this would not only be good for harrier conservation and grouse management, it would also remove a barrier that hinders collaboration on other issues in the UK uplands, and it would send a powerful signal to those involved in other such human-wildlife conflicts across the world. Influenced we hope by these forum papers, the contin-

ued stakeholder dialogue and the increasingly constructive approach taken by the main players, we seem to be getting closer to a solution now than at any time in the past decade. However, as is common in such conflicts, the process is delicate and may be easily derailed by those with more extreme views and an unwillingness to compromise. We can only hope that those involved are able to maintain the momentum and continue the open, constructive approach to resolving this challenging problem.

References

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FORUM

Hen harriers and red grouse: science, politics and human-wildlife conflict

Simon Thirgood* and Steve Redpath

Aberdeen Centre for Environmental Sustainability, Macaulay Institute and University of Aberdeen, Craigiebuckler, Aberdeen AB15 8QH, UK

Summary

- 1. Human-wildlife conflict is an emerging issue in global conservation. The expansion of human activities throughout the world, combined with restoration of wildlife populations, has led to increased contact and greater conflict between people and wildlife.
- 2. The mitigation of human-wildlife conflict requires ecological research, social research, and dialogue between scientists, stakeholders and policy-makers to guide management. However, conflict mitigation may be politically sensitive, particularly when legal issues are involved and human livelihoods are at stake. In such cases, political pressures may override scientific evidence.
- 3. Conflicts over predator management are particularly revealing about the roles of science and politics in the mitigation of human—wildlife conflict. We focus in detail on one well-studied conflict between raptor conservation and grouse management in the UK. Research has demonstrated: (i) there is widespread illegal killing of raptors; (ii) raptor predation can limit grouse populations and reduce hunting revenues; and (iii) mitigation techniques are available but are either unacceptable to stakeholders or unproven in the field.
- 4. Despite the scientific advances, mitigation of this conflict has been slow. We explore the scientific, political and social barriers to finding a sustainable solution. We suggest that the entrenched positions of stakeholders are the main barrier to progress. We propose a way forward that, if successful, would lead to a win-win situation for raptor conservation and grouse management.
- 5. Synthesis and applications. The mitigation of human—wildlife conflict requires evidence-based management. Scientific evidence is insufficient, however, if the political will is lacking to find solutions. Mitigation of the conflict between raptors and grouse requires both natural and social science research and the recognition that compromises are required to achieve sustainable solutions. These lessons apply equally to human—wildlife conflict situations elsewhere.

Key-words: conflict, economics, grouse, moorland, predation, raptors, stakeholders

Introduction

Human-wildlife conflict is a hot topic in conservation (Macdonald & Service 2007). The expansion of human activities throughout the world, combined with the restoration of wildlife populations, has led to increased contact between people and wildlife (Woodroffe et al. 2005a). Increased contact often leads to increased conflict, whether over crop-raiding, predation of livestock and game, or the injury or death of people (Thirgood, Woodroffe & Rabinowitz 2005). The recognition that wildlife can cause significant economic losses to rural

communities, thus undermining local support for conservation, has stimulated much recent research. This research has primarily had a natural science focus and the ecology of some conflicts is now well understood (Woodroffe, Thirgood & Rabinowitz 2005b). By definition, however, human-wildlife conflict involves people, and an understanding of stakeholder attitudes, beliefs and values, together with dialogue between the main actors, is essential in mitigating conflict (Redpath et al. 2004). Human-wildlife conflict often extends into the political arena as management decisions are debated by stakeholders. Our aim here is to highlight the role of natural science, social science, stakeholder attitudes and the political dimension in human-wildlife conflict mitigation and to explore some of the barriers to achieving solutions.

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Harrier quotas were opposed by conservationists, and a UK Government working group established to consider the management of raptors concluded that legal obstacles prevented the implementation of this approach (UK Raptor Working Group 2000).

Research on human-wildlife conflict is often conducted by ecologists and, until recently, the harrier-grouse conflict has been no exception. Conflicts involve people, however, and knowledge of the values and attitudes of stakeholders in a conflict situation is arguably as important as an understanding of the underlying ecology. Multi-criteria analysis was used to evaluate the perspectives of two groups of stakeholders hunters and conservationists - and to assess their attitudes towards conflict mitigation options (Redpath et al. 2004). Whilst both groups recognized the value of grouse moors, the stakeholders differed in their favoured mitigation techniques. Harrier quotas were preferred by hunters whilst conservationists preferred allowing harriers to attain natural densities. Both groups believed that diversionary feeding could be a valuable technique, albeit as part of a suite of mitigation measures (Redpath et al. 2004). Quantitative surveys based on semistructured interviews support these findings, but highlight regional differences in the acceptability of mitigation techniques ·(Marshall, White & Fischer 2007).

Barriers to progress

The study underpinning this debate was first published in 1997 (Redpath & Thirgood 1997; Thirgood & Redpath 1997) - a 10-year anniversary that stimulated this paper. Whilst there have been a number of scientific publications in the ensuing decade, it is worth asking what has happened 'on the ground' to reduce the conflict. Following the publication of this research, Scottish Natural Heritage, the government agency responsible for conservation in Scotland, established the Moorland Working Group as a stakeholder forum to address raptor-grouse conflicts. The Moorland Working Group, and its successor, The Moorland Forum, have commissioned several research projects to investigate mitigation techniques. The first of these was the field test of diversionary feeding described above (Redpath et al. 2001). A desk study has assessed the potential for increasing grouse populations through artificial rearing, concluding that it is not feasible (Naylor, White & Mougeot 2005). A second desk study reviewed the impact of raptor predation on bird populations (Park et al. 2005). Finally, after several years of negotiations, the Langholm Moor Demonstration Project commenced in 2008 to attempt to restore grouse populations at Langholm, through the use of habitat management, legal predator control and diversionary feeding of harriers.

Harriers are rare breeding birds in England, where illegal killing on, and adjacent to, grouse moors has limited the population to fewer than 20 breeding females (Sim et al. 2007). English Nature and its successor Natural England, the English government agency responsible for conservation, initiated a Hen Harrier Recovery Project in 2002. This project monitored harrier breeding attempts and helped to coordinate

an initiative against wildlife crime, but has been unable to improve the conservation status of harriers in England. More encouragingly, stakeholder dialogue has recently been facilitated by The Environment Council, an NGO with experience in conflict resolution. The specific purpose of this dialogue is to explore ways of mitigating the raptor—grouse conflict.

Despite these various initiatives, illegal killing of harriers on grouse moors is widespread and is thought to be responsible for observed declines in harriers in areas associated with grouse shooting (Sim et al. 2007). Why has mitigation of the harrier-grouse conflict been so difficult to achieve? Elsewhere in the world, mitigation of human-wildlife conflict has been attained using a variety of social, financial and technical approaches (Woodroffe et al. 2005b). We argue that the fundamental barrier to mitigation of the harrier-grouse conflict is the entrenched positions of the major stakeholders. Grouse shooting is a traditional sport and management techniques are often slow to change. Hunters have been slow to recognize that the illegal killing and eradication of protected raptors from large areas of moorland is unacceptable in a modern society where there is strong support for conservation. Encouragingly, recent surveys indicate that hunter attitudes are changing, at least in some regions, and that there is willingness to compromise over raptor management (Redpath et al. 2004; Marshall et al. 2007).

Entrenched attitudes are not restricted to hunters. Conservationists have consistently refused to contemplate any form of direct intervention to limit harrier densities, citing European legislation which prevents such action. This is understandable in the context of historical persecution of raptors and mistrust between hunters and conservationists. However, the contrast between this approach and the enthusiasm shown by the same conservationists for indirect approaches to limiting harrier densities through intra-guild predation and habitat management is stark. The legal issues concerning derogation from European legislation are too complex for concise discussion here; suffice it to say that lethal control is unacceptable under any circumstances to many conservationists and almost certainly would be legally challenged by conservation NGOs, although it is retained within a 'tool-box' of techniques for mitigating conflict with legally protected large carnivores elsewhere in Europe (Linnell et al. 2005). Conservation agencies in the UK have promoted a 'cascade' approach to mitigation where the least intrusive techniques such as diversionary feeding must be tested conclusively before considering moving towards more intrusive techniques. Whilst conservation agencies and conservation NGOs have stated their support for game management, in our view British conservationists are ambivalent at best about the conservation benefits that hunting can deliver. The reasons for this are complex and worthy of further analysis, but may be related to the intensive nature of game management in the UK, the negative impact that hunters have historically had on predator populations, and the traditional restriction of hunting to the landowning classes.

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Supporting Information

Additional Supporting Information may be found in the online version of this article:

Table S1. Techniques proposed to mitigate conflict between hen harrier conservation and red grouse management and a summary of their utility

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RE: Hen harriers

06 October 2014 13:45

Subject	RE: Hen harriers
From	Kendall, Elaine (Defra)
То	Thompson, Guy (NE)
СС	Law, Alan (NE)
Sent	05 September 2014 10:29

Great, Alan and I will speak!

E

From: Thompson, Guy (NE) Sent: 05 September 2014 10:01 To: Kendall, Elaine (Defra)

Cc: Law, Alan (NE)
Subject: Hen harriers

Elaine

Many thanks for your message yesterday. We're keen to help on the HH Recovery Plan if we can and Alan has a proposition for you (which was what I'd trailed with Shirley last month). I suggest therefore that the best bet in the first instance is for you and Alan to speak and then you can come to a view on the meeting on that basis. Does that sound OK?

Guy

PA:

Guy Thompson
Executive Director, Local Delivery
Natural England
Tel:

Natural England Area 1C Nobel House 17 Smith Square London SW1P 3JR

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06 October 2014 16:42

Subject	
From	Teresa Dent
То	Kendall, Elaine (Defra)
Sent	07 September 2014 17:12

Before our meeting on 16th can you recirculate the latest version of the Joint Recovery Plan please? Just to make sure I am working from the right version!

Mrs Teresa Dent Chief Executive Game & Wildlife Conservation Trust, Fordingbridge, Hampshire, SP6 1EF

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Hen Harrier meeting 16 September 2014 @11:00am Room G33 London Nobel House

06 October 2014 14:48

Hen Harrier meeting 16 September 2014 @11:00am Room G33 London Nobel House
Kendall, Elaine (Defra)
Harper, Martin (Martin.Harper@rspb.org.uk); ' @rspb.org.uk'; Teresa Dent (tdent@gwct.org.uk); amanda@moorlandassociation.org; s.redpath@abdn.ac.uk
(Defra); (Defra); (Defra); Trundle, Shirley (DEFRA); De Grouchy, Chris (Defra)
12 September 2014 14:41
Meeting t
140909

Hello Everyone

Please find attached an Agenda for our meeting and a copy of the most recent iteration of the Joint Hen Harrier Action Plan.

Visitors' passes should be waiting for you in reception when you arrive and I will come out to collect you.

Tea/ coffee will be provided. Looking forward to our discussions.

Kind regards

Elaine

Mob:

Elaine Kendall
Head of Wildlife Crime and Wild Birds Policy
Zone 1/14, Temple Quay House
2 The Square
Temple Quay
Bristol
BS1 6EB
Tel

From: Kendall, Elaine (Defra) Sent: 28 August 2014 17:20

To: Harper, Martin (Martin.Harper@rspb.org.uk); Teresa Dent (tdent@gwct.org.uk);

amanda@moorlandassociation.org; s.redpath@abdn.ac.uk

Cc: (Defra); (Defra)

Subject: Meeting on hen harriers

Hello everyone

Just rushing this email out to confirm that our meeting will be held in London Nobel House on Tuesday 16 September at 11, so you can get it in your diaries.

I'm out of the office tomorrow, so will send a proper invitation out on Monday.

Very many thanks to you all and have a good weekend.

Elaine

Elaine Kendall
Head of Wildlife Crime and Wild Birds Policy
Zone 1/14, Temple Quay House
2 The Square
Temple Quay
Bristol
BS1 6EB

Tel Mob:

Meeting to discuss Hen Harrier Joint Action Plan (Action 6 brood management trial)

Expected attendees:

Shirley Trundle

Defra

(Chair)

Chris de Grouchy

Defra

Elaine Kendall

Defra

(Rapporteur)

Prof Steve Redpath

Chair in Conservation Science, University of Aberdeen

Martin Harper

RSPB, Conservation Director

RSPB

Teresa Dent

Chief Executive, GWCT

Amanda Anderson

Director, the Moorland Association

Objective:

- To agree that all want to find ways to help hen harriers and driven grouse shooting to coexist and end any illegal killing of harriers.
- To explore how a brood management scheme can contribute to this and what issues are preventing agreement on this point of the Hen Harrier Joint Action Plan
- To seek ways to resolve these issues using the evidence available
- To explore ways to move forward if full agreement cannot be reached

Structured discussion:

- 1. What exactly do we mean by the Brood Management Trial described in the Joint Action Plan?
- 2. Specifying and clarifying concerns over the establishment and delivery of a Brood Management Scheme. (capture the points on newsprint for reference, EK)
- 3. What does the science tell us? (a short explanation of the modelling work, SR)
- Colonial behaviour of hen harriers (SR)
- 5. What facts and figures can we get from the science and the JNCC report: "A Framework for hen harrier conservation" to show us how harrier populations could grow to a point where a BMS trial could begin?
- 6. Which of the issues raised in item 2 have we been able to resolve?
- 7. What else do we need to do?

06 October 2014 16:41

Subject	
From	Teresa Dent
То	Kendall, Elaine (Defra)
Sent	15 September 2014 10:29

Have you seen the Ibis (2000) paper on using BMS techniques for Montagu harriers in France?

Mrs Teresa Dent Chief Executive Game & Wildlife Conservation Trust, Fordingbridge, Hampshire, SP6 1EF

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Mobile:

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06 October 2014 16:42

Subject	
From	Teresa Dent
То	Kendall, Elaine (Defra)
Sent	15 September 2014 08:51

Have got the biscuits for tomorrow. See you there

Mrs Teresa Dent Chief Executive Game & Wildlife Conservation Trust, Fordingbridge, Hampshire, SP6 1EF

Direct tel:

Mobile:

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next hen harrier sub-group meeting

07 October 2014 12:32

Subject	next hen harrier sub-group meeting	Makkanna merena menana Propancia (1996)
From	(Defra)	A Mandra or property of the state of the sta
То	tdent@gwct.org.uk; ''; Amanda Anderson <amanda@moorlandassociation.org> (amanda@moorlandassociation.org);</amanda@moorlandassociation.org>	(NE);
Cc	Kendali, Elaine (Defra); De Grouchy, Chris (Defra); (Defra);	
Sent	16 September 2014 16:23	

Dear all,

I would be grateful if you could let me of your availability for the next meeting of the hen harrier sub-group in October.

Could you please respond by 22 September?

Defra
Biodiversity Programme |RM 1/14|Temple Quay House |2 The Square |Temple
Quay |Bristol |BS1 6EB

FW: next hen harrier sub-group meeting

07 October 2014 12:37

Subject	FW: next hen harrier sub-group meeting
From	(Defra)
To	Law, Alan (NE)
Sent	17 September 2014 10:19

Hello Alan,
Elaine said you might be interested in attending this meeting.
Kind regards,

From: China Carlotte Control C
Sent: 16 September 2014 16:23
To: tdent@gwct.org.uk; ' Amanda
Anderson <amanda@moorlandassociation.org> (amanda@moorlandassociation.org);</amanda@moorlandassociation.org>
@rspb.org.uk';
(NE); Harper, Martin (Martin.Harper@rspb.org.uk); s.redpath@abdn.ac.uk
Cc: Kendall, Elaine (Defra); De Grouchy, Chris (Defra); (Defra);
Subject: next hen harrier sub-group meeting
3 3 3 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5 5
Dear all,
I would be grateful if you could let me of your availability for the next meeting of the hen harrier
sub-group in October:
Marie Comment of the
Could you please respond by 22 September?
Kind regards,
Defra
Biodiversity Programme RM 1/14 Temple Quay House 2 The Square
Temple
Quay Bristol BS1 6EB

RE: next hen harrier sub-group meeting

07 October 2014

0/	CUCCOUC
11	·48

Subject	RE: next hen harrier sub-group meeting
From	
To	Defra)
Cc	; amanda@moorlandassociation.org; @rspb.org.uk; (NE); Martin.Harper@rspb.org.uk; s.redpath@abdn.ac.uk; Kendall, Elaine (Defra); De Grouchy, Chris (Defra); (Defra)
Sent	18 September 2014 10:36

Dear

Teresa's availability is as follows:

Tuesday 7th October

13:00 - 15:00 OK

She has meetings on all of the other choices, however will rearrange if required: her order of preference is as follows

1 Tuesday 7th October

11:00 - 13:00

2 Monday 20th October

13:00 - 15:00

3 Tuesday 28th October

either session (her current booked meeting is 12.00 till

14:00)

Kind regards



Game & Wildlife Conservation Trust Fordingbridge, Hampshire SP6 1EF

Direct tel:

www.gwct.org.uk

From: (Defra)	
Sent: 16 September 2014 16:23	
To: Teresa Dent;	
amanda@moorlandassociation.org;	
@rspb.org.uk; Murphy, Stephen G	eorge (NE); Martin.Harper@rspb.org.uk;
s.redpath@abdn.ac.uk	S- (), G-oppioiglak,
Cc: Kendall, Elaine (Defra); De Grouchy, Chris (De	fra); (Defra);
Subject: next hen harrier sub-group meeting	()

Dear all,

I would be grateful if you could let me of your availability for the next meeting of the hen harrier subgroup in October:

Could you please respond by 22 September?

Kind regards,

Defra
Biodiversity Programme |RM 1/14|Temple Quay House |2 The Square |Temple
Quay |Bristol |BS1 6EB

Department for Environment, Food and Rural Affairs (Defra)

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HH

06 October 2014 16:14

Subject	нн
From	Amanda Anderson
To	Kendali, Elaine (Defra)
Sent	19 September 2014 09:13
Attachments	7
	Countrym
	į

Dear Elaine,

A couple of bits that may help inform the narrative and comms around the HH JRP.

Please see attached article - despite the magazine title this is not a country sports magazine and has refused to cover shooting in the past. The balance of the article is also interesting and the need for more information on the complex issue made clear by author John Dean.

The opinion poll mentioned by Teresa in our meeting can be found here.

 $\underline{http://www.countryside-alliance.org/ca/campaigns-shooting/67-of-rspb-donors-support-translocation}$

With best regards, Amanda

Anderson PR Ltd



VAT Registration Number 142 1853 33



Client:

1683660008

Source:

Countryman's Weekly (Main)

Date:

17 September 2014

Page:

CISION"

HEN HARRIERS IN THE PEAK DISTRICT

AUGUST is the month that usually puts the grouse and grouse shooting into the news headlines. Recently, hough, the Hon Harrier has been a rival for publicity and if those headlines are anything to go by, the two do not make comfortable bedfeliows. The conflict lies in the fact that Hen Harriers take grouse.

However, I cannot help wondering if the reality is not quite as clear and straightforward as the claims made by some groups and news reports. Two events this month placed the Hen Harrier in the spotlight. The first was a debate organised by the World Land Trust (WLT). The decline in numbers and the reasons for this situation were discussed in what was termed as a debate tackling the controversial subject of hunting and its impact on conservation. The second was the discovery that Hen Harriers have bred in the Peak District for the first time in eight years.

I was due to speak at the WLT meeting but had to withdraw for reasons explained on my blog so no need to go into the matter here. However, what was interesting about this event was the same use of certain phrases and arguments that had been employed in the hunting debate 10 years ago. It must be said, though, that this was a significantly better tempered discussion than most gatherings in that period leading up to The Hunting Act.

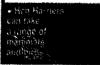
The similarities lay in the way that science was sometimes countered with emotion. That perhaps is a slightly unfair statement, given that the three speakers in favour of curbing or banning grouse shooting, Mark Avery, Bill Oddie and Chris ackham, rightly raised concerns about the illegal killing of Hen Harriers by gamekeepers.

Shooting was abandoned

This is something that cannot be denied has occurred. Where I disagreed with their argument was in the implication that this was the only pressure on the Harrier and that by the banning of grouse shooting. Harrier numbers would automatically rise.

In the 1990s, the Joint Raptor Study was undertaken at Langholm. In Scotland. In the first six years Hen Harrier numbers rose from two breeding pairs to 20. Shooting was abandoned due to the large numbers of grouse being taken and the local economy suffered.

With the shooting stopped, so did the gamekeeping which controlled animals that would naturally pray upon the groundnesting Hen Harrier. What then occurred was a dramatic fall in Harrier numbers back to the level at the start of the study, along with a decline in other species including the grouse.



In the WLT debate a robust argument was put by Andrew Glouth of the Game and Wildlife Conservation Trust (GWCT), who ably explained the more complex relationship between the Hen Harrier



and <u>grouse moor</u> owners. Despite this, the loss of this bird of prey was blamed militely on gigneteepers.

The BBC reports of the return of the Healt District.

While being good news, did not help to give a truer pleture. They stated that the reptors, which prey on grouse, have faced extinction in England because of illegal shooting and trapping. Here again the impression is that no Hen Hamler. is naturally preyed upon by other animals and that it feeds exclusively on grouse, thereby becoming the nemesis of the grouse moor owner, in fact, Hen Harriers can take a range of groupe more curried in such their non-test and same a purpe or mammals and birds including hares, ducks, snakes, frogs and the eggs of other ground-needing laids.

A partnership, including the Boyal Society for the Protection of Birds, GWCT, Scottish Natural Herbage and the Specietish Estates, is undertaking a further study at Langholm and will last until 2017. The Department for Environment, Food and Rural Affairs (Defra) currently has a Hen Hurter Joint Recovery Rural Amairs (certa) convently has a men macro-reput trecurry. Plan, though this has not yet been made public. Oversionary feeding and brood management, in which Harrier chicks are moved to other areas to relieve pressure on particular moors, are being examined.

Ghing a simplistic, or worse, an untrue picture, does no-one Ching a simpusic, or worse, an unique picture, stocs no-une any favours. Publication of the Defra plan would certainly contribute to clarifying vehat steps could be taken to show that the Hen Harrier and a viable groupe moor can co-exist. To-sign an a-petition calling for publication of the Ceira plan visit http://epetitions.direct.gov.uk/petitions/67527

RE: next hen harrier sub-group meeting

07 October 2014 11:46

Subject	RE: next hen harrier sub-group meeting	
From	Amanda Anderson	
То	(Defra)	
Sent	19 September 2014 09:51	



I have filled in the poll. The 7th works for me. However if the 28th could start earlier or later I could be there. Like Teresa I am in London that day but have a meeting 12.00 - 2.00.

Thanks and good luck!

Amanda

From: (Defra)			
Sent: 16 September 2014 16:23		•	
To: tdent@gwct.org.uk;	;	; <i>F</i>	Amanda Anderson;
	@rsp	b.org.uk;	
(NE); Martin.Harper@rspb.org.uk; s.r	edpath@abdn.ac.uk	- · · · · · · · · · · · · · · · · · · ·	
Cc: Kendall, Elaine (Defra); De Groud	hy, Chris (Defra);	(Defra);	
Subject: next hen harrier sub-group	meeting		
Dear all,			
I would be grateful if you could let me	of your availability for the	e next meeting of the	hen harrier sub-
group in October:			
Could you please respond by 22 Sept	ember?		
Kind regards,			
Dofera			
Defra			
Biodiversity Programme RM 1/14 Temp	le Quay House. [2 The Squa	ire	
Temple			
Quay Bristol BS 1 6EB			
garage and the second			

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Re: next hen harrier sub-group meeting

07 October 2014 11:39

Subject	Re: next hen harrier sub-group meeting	
From	Lindsay Waddell	
To	(Defra); tdent@gwct.org.uk; amanda@moorlandassociation.org; (NE); Martin.Harper@rspb.org.uk; s.re	edpath@abdn.ac.uk
Cc	Kendall, Elaine (Defra); De Grouchy, Chris (Defra);	(Defra); @gwct.org.uk
Sent	20 September 2014 07:26	



Such is the pressure on dates and more to come in for shoot days that I will be unable to confirm anything until Dec.

Best wishes.

Lindsay

From: Defra)

Sent: Tuesday, September 16, 2014 4:23 PM

To: tdent@gwct.org.uk;
amanda@moorlandassociation.org
@rspb.org.uk;
NE); Martin.Harper@rspb.org.uk;
s.redpath@abdn.ac.uk

Cc: Kendall, Elaine (Defra); De Grouchy, Chris (Defra);
@gwct.org.uk

Subject: next hen harrier sub-group meeting

Dear all,

I would be grateful if you could let me of your availability for the next meeting of the hen harrier subgroup in October:

Could you please respond by 22 September? Kind regards,

Defra

Biodiversity Programme | RM 1/14 | Temple Quay House | 2 The Square

Temple

Quay | Bristol | BS1 6EB

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FW: next hen harrier sub-group meeting

07 October 2014

12:35

Subject	FW: next hen harrier sub-group meeting	g
From	Teresa Dent	
To	Kendall, Elaine (Defra); (Defra)	
Cc	Lindsay Waddell	
Sent	20 September 2014 18:16	

I had a quick word with Lindsay on Saturday. He is going to see whether whichever date you chose, and if not he is happy to send Charles Nodder to represent NGO. He does not want his lack of availability (which is quite understandable at this time of year) to delay the next meeting.

Hope that helps

From: Lindsay Waddell	
Sent: 20 September 2014 07:26	-
Defra); Teresa Dent;	
amanda@mooriandassociation.org;	
;	(NE); Martin, Harper@rspb.org.uk;
s.redpath@abdn.ac.uk	
Cc: Kendall, Elaine (Defra); De Grouchy, Chris (Defra	(Defra);
Subject: Re: next hen harrier sub-group meeting	

Dear

Such is the pressure on dates and more to come in for shoot days that I will be unable to confirm anything until Dec.

Best wishes,

Lindsay

From: (Defra) Sent: Tuesday, September 16, 2014 4:23 PM To: tdent@gwct.org.uk ; amanda@moorlandassociation.org; <u>}rspb.org.uk</u> ;⊹ s.redpath@abdn.ac.uk Cc: Kendall, Elaine (Defra); De Grouchy, Chris (Defra); @gwct.org.uk Subject: next hen harrier sub-group meeting

Dear all,

I would be grateful if you could let me of your availability for the next meeting of the hen harrier subgroup in Octobert

Could you please respond by 22 September? Kind regards,

Defra

Biodiversity Programme |RM 1/14|Temple Quay House |2 The Square Temple

Quay | Bristol | BS1 6EB

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next hen harrier sub-group meeting-new dates

07 October 2014 12:31

Subject	next hen harrier sub-group meeting-new dates
From	(Defra)
Το	tdent@gwct.org.uk; amanda@moorlandassociation.org; @rspb.org.uk; (NE); Martin.Harper@rspb.org.uk; s.redpath@abdn.ac.uk; 'cnodde Law, Alan (NE)
Cc	Kendall, Elaine (Defra); De Grouchy, Chris (Defra); (Defra); (Defra); (Lindsay Waddeil'; (Defra)
Sent	23 September 2014 11:15

Dear All,

Thank you very much for your response. I have added new dates to the poll as we could not find a date that was suitable for all. I would be grateful if you could respond by 29 September

Kind regards,

From: Vefra)

Sent: Tuesday, September 16, 2014 4:23 PM

To: tdent@gwct.org.uk;
amanda@moorlandassociation.org;

@rspb.org.uk;
s.redpath@abdn.ac.uk

Cc: Kendall, Elaine (Defra); De Grouchy, Chris (Defra);
@gwct.org.uk

Subject: next hen harrier sub-group meeting

Dear all.

I would be grateful if you could let me of your availability for the next meeting of the hen harrier subgroup in October:

Could you please respond by 22 September?

Kind regards,

Dofra

Defra

Biodiversity Programme |RM 1/14|Temple Quay House |2 The Square |Temple

Quay | Bristol | BS1 6EB

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RE: next hen harrier sub-group meeting-new dates

07 October 2014 11:43

Subject	RE: next hen harrier sub-group meeting-new dates	
From	(NE)	
То	(Defra)	
Cc	(NE)	
Sent	23 September 2014 11:54	

From	(NE)
То	(Defra)
Cc	(NE)
Sent	23 September 2014 11:54
Hi III ,	
1)1 ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
Told by	who?
From:	23 September 2014 11:53
To:	(NE)
Cc:	(NE); (NE): Kendall, Flaine (Defra)
Subjec	t: RE: next hen harrier sub-group meeting-new dates
Hello	
We hav Best,	e been told that you are now representing NE on the sub-group as is on leave
From:	(NE)
Sent: 2	3 September 2014 11:44
Cc:	(NE)
	RE: next hen harrier sub-group meeting-new dates
Dear	
	my name is on the list but I have not attended any of the meetings to date. I have CC'd
Many tha	who may want to attend.
Widing Gre	anto
	•
From:	(Defra)
Sent 23	September 2014 11:15
TO: LUCK	t@gwci.o rg.uk; anianda@moorlandassociation.org; @rspb.org.uk; (NE); Martin.Harper@rspp.org.uk;
s.redpath	@abdn.ac.uk; cnodder Law, Alan (NE)
CC: Kend	all, Elaine (Defra); De Grouchy, Chris (Defra); (Defra); (Defra); (Defra); (Defra)
Subject:	next hen harrier sub-group meeting-new dates (Defra)
Dear All,	·
fhank yo late that	u very much for your response. I have added new dates to the poll as we could not find a
ioto triat	was suitable for all. I would be grateful if you could respond by 29 September
(ind rega	rds.
	··
	ι
rom	<u>Defra)</u>
ent: Tue	esday, September 16, 2014 4:23 PM

To: tdent@gwct.org.uk; amanda@moorlandassociation.org;

NE); Martin.Harper@rspb.org.uk;

s.redpath@abdn.ac.uk

Cc: Kendall, Elaine (Defra); De Grouchy, Chris (Defra;

(Defra)

Subject: next hen harrier sub-group meeting

Dear all,

I would be grateful if you could let me of your availability for the next meeting of the hen harrier subgroup in October:

Could you please respond by 22 September?

Kind regards,

Defra

Biodiversity Programme | RM 1/14 | Temple Quay House | 2 The Square

|Temple

Quay | Bristol | BS1 6EB

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CONFIDENTIAL: Hen Harrier Narrative

06 October 2014 16:13

Subject	CONFIDENTIAL: Hen Harrier Narrative		
From	Kendall, Elaine (Defra)		
То	Harper, Martin (Martin.Harper@rspb.org.uk); ————————————————————————————————————		
Cc	Trundle, Shirley (DEFRA); De Grouchy, Chris (Defra);	(Defra);	(Defra)
Sent	24 September 2014 14:06	The state of the s	1.00 (4) 1.00 (10) 1.00 (1
Attachmen ts	20140924 HH Narrati		

Hello Everyone

As promised, please find attached a first draft of the narrative we agreed we would develop during our constructive meeting last week. If you need any further information, please let me know. This narrative needs to be short and simple and too many figures could be distracting. I'd be only too happy to provide more if it helps for us all to have a common understanding of what underpins this narrative, please ask if you need something?

I would welcome any comments or additions/ deletions you would like to make, and it would be good if you could share these comments with all copyees at all times.

is canvassing the whole sub-group for availability for a meeting, likely to be early November; I would like to be able to table this as a finalised narrative to share with the group for discussion then. That means we need to work over the next few weeks to arrive at a narrative we are all happy with, so could I ask you all to let me have your first thoughts by close on Friday 3 October and to keep this document confidential within your organisations as we strive to that end?

Many thanks to all

Elaine

Elaine Kendall
Head of Wildlife Crime and Wild Birds Policy
Zone 1/14, Temple Quay House
2 The Square
Temple Quay
Bristol
BS1 6EB

Tel Mob: