

# Leicester, Leicestershire and Rutland



## Annual Report 2013-14



# Introduction

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We are pleased to introduce the 13th annual report of the Multi-Agency Public Protection Arrangements (MAPPA) in Leicester, Leicestershire and Rutland, which reviews the work we have undertaken to protect the public and make our communities safer.

Roger Bannister, Assistant Chief Constable, Leicestershire Police, SMB Chair

Protecting the public from serious harm continues to remain one of our highest priorities. Working together in a joined up approach with other criminal justice and partnership agencies is the most effective way to improve the safety of our local neighbourhoods.

Carolyn Maclean, Head of Probation Leicestershire, National Probation Service, SMB Deputy Chair

During the year 2013-14, we have continued to work with other agencies to assess and manage the potential risk of MAPPA registered offenders. We are looking to promote the work of volunteers who assist with re-integrating offenders back into the community having spent some years in custody, in particular where isolation increases risk. This work has already contributed to the reduction in the level of management for certain cases.

Graham Batchford, Governor Leicester Prison, HM Prison Service

This annual report illustrates the processes we use and our responsibilities in managing the risks posed by potentially violent and sexual offenders.

The number of offenders being managed under MAPPA has increased again this year, by 22 per cent. However, the majority of offenders continue to be managed at level 1, with the critical few managed at the higher levels, meaning that the resources continue to be focused where the risk is.

Despite significant financial constraints being imposed upon agencies, the allocation of resources to MAPPA has been maintained. The performance and quality of work undertaken by staff involved in MAPPA has demonstrated that we continue to do a difficult job very well.

The findings of this report reflect the excellent working partnerships that exist locally. We commend this report to you and we hope that you find the work that it describes to be both interesting and informative.

# What is MAPPA?

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## MAPPA background

- (a) MAPPA (Multi-Agency Public Protection Arrangements) are a set of arrangements to manage the risk posed by the most serious sexual and violent offenders (MAPPA-eligible offenders) under the provisions of sections 325 to 327B of the Criminal Justice Act 2003.
- (b) They bring together the Police, Probation and Prison Services in each of the 42 Areas in England and Wales into what is known as the MAPPA Responsible Authority.
- (c) A number of other agencies are under a Duty To Co-operate (DTC) with the Responsible Authority. These include Social Services, Health Trusts, Youth Offending Teams, Jobcentre Plus and Local Housing and Education Authorities.
- (d) The Responsible Authority is required to appoint two Lay Advisers to sit on each MAPPA area Strategic Management Board (SMB) alongside senior representatives from each of the Responsible Authority and duty to co-operate agencies.
- (e) Lay Advisers are members of the public with no links to the business of managing MAPPA offenders and act as independent, yet informed, observers; able to pose questions which the professionals closely involved in the work might not think of asking. They also bring to the SMB their understanding and perspective of the local community (where they must reside and have strong links).

## How MAPPA works

- MAPPA-eligible offenders are identified and information about them is shared by the agencies in order to inform the risk assessments and risk management plans of those managing or supervising them.
- In the majority of cases that is as far as MAPPA extends but in some cases, it is determined that active multi-agency management is required. In such cases there will be regular MAPPA meetings attended by relevant agency practitioners.
- There are 3 categories of MAPPA-eligible offender: **Category 1** - registered sexual offenders; **Category 2** – (in the main) violent offenders sentenced to imprisonment for 12 months or more; and **Category 3** – offenders who do not qualify under categories 1 or 2 but who currently pose a risk of serious harm.
- There are three management levels intended to ensure that resources are focussed upon the cases where they are most needed; generally those involving the higher risks of serious harm. **Level 1** involves ordinary agency management (i.e. no MAPPA meetings or resources); **Level 2** is where the active involvement of more than one agency is required to manage the offender but the risk management plans do not require the attendance and commitment of resources at a senior level. Where senior oversight is required the case would be managed at **Level 3**.

MAPPA is supported by ViSOR. This is a national IT system for the management of people who pose a serious risk of harm to the public. The police have been using ViSOR since 2005 but, since June 2008, ViSOR has been fully operational allowing, for the first time, key staff from the Police, Probation and Prison Services to work on the same IT system, thus improving the quality and timeliness of risk assessments and of interventions to prevent offending. The combined use of ViSOR increases the ability to share intelligence across organisations and enable the safe transfer of key information when these high risk offenders move, enhancing public protection measures. All MAPPA reports from England and Wales are published online at: [www.justice.gov.uk](http://www.justice.gov.uk)

# MAPPA Statistics

| <b>MAPPA-eligible offenders on 31 March 2014</b> |  |                                     |   |             |
|--|--|-------------------------------------|---|-------------|
|  | Category 1:<br>Registered sex<br>offenders | Category 2:<br>Violent<br>offenders | Category 3:<br>Other dangerous<br>offenders | Total       |
| Level 1  | 768  | 254                                 | -   | 1022        |
| Level 2  | 3  | 0                                   | 0   | 3           |
| Level 3  | 2  | 0                                   | 0   | 2           |
| <b>Total</b>                                     | <b>773</b>                                 | <b>254</b>                          | <b>0</b>                                    | <b>1027</b> |

| <b>MAPPA-eligible offenders in Levels 2 and 3 by category (yearly total)</b> |  |                                     |   |           |
|--|--|-------------------------------------|---|-----------|
|  | Category 1:<br>Registered sex<br>offenders | Category 2:<br>Violent<br>offenders | Category 3:<br>Other dangerous<br>offenders | Total     |
| Level 2  | 10   | 6                                   | 4   | 20        |
| Level 3  | 6  | 1                                   | 1   | 8         |
| <b>Total</b>   | <b>16</b>                                  | <b>7</b>                            | <b>5</b>                                    | <b>28</b> |

|  |           |
|--|-----------|
| <b>RSOs cautioned or convicted for breach of notification requirements</b> | <b>39</b> |
|--|-----------|

| <b>Restrictive orders for Category 1 offenders</b> |    |
|--|----|
| <b>SOPOs, NOs &amp; FTOs imposed by the courts</b> |    |
| SOPOs  | 72 |
| NOs  | 0  |
| FTOs   | 0  |

| <b>Level 2 and 3 offenders returned to custody</b> |   |  |  |              |
|--|---|--|--|--------------|
|  | <b>Category 1:<br/>Registered sex<br/>offenders</b> | <b>Category 2:<br/>Violent<br/>offenders</b> | <b>Category 3:<br/>Other dangerous<br/>offenders</b> | <b>Total</b> |
| <b>Breach of licence</b>                           |   |  |  |              |
| Level 2  | 1   | 1  | 0  | 2            |
| Level 3  | 0   | 1  | 0  | 1            |
| Total  | 1   | 2  | 0  | 3            |
| <b>Breach of SOPO</b>                              |   |  |  |              |
| Level 2  | 0   | -  | -  | 0            |
| Level 3  | 0   | -  | -  | 0            |
| Total  | 0   | -  | -  | 0            |

|  |    |
|--|----|
| Total number of Registered Sexual Offenders per 100,000 population | 85 |
|--|----|

This figure has been calculated using the Mid-2013 Population Estimates: Single year of age and sex for Police Areas in England and Wales; estimated resident population, published by the Office for National Statistics on 26 June 2014, excluding those aged less than ten years of age. The number of registered sex offenders per 100,000 population has fallen, due to a more realistic population estimate coming through the 2011 census.

# Explanation commentary on statistical tables

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## MAPPA background

The totals of MAPPA-eligible offenders, broken down by category, reflect the picture on 31 March 2014 (i.e. they are a snapshot). The rest of the data covers the period 1 April 2013 to 31 March 2014.

**(a) MAPPA-eligible offenders** – there are a number of offenders defined in law as eligible for MAPPA management, because they have committed specified sexual and violent offences or they currently pose a risk of serious harm, although the majority (98%) are actually managed under ordinary agency (Level 1) arrangements rather than via MAPP meetings.

**(b) Registered Sexual Offenders (RSOs)** – those who are required to notify the police of their name, address and other personal details and to notify any changes subsequently (this is known as the “notification requirement.”) Failure to comply with the notification requirement is a criminal offence which carries a maximum penalty of five years’ imprisonment.

**(c) Violent Offenders** – this category includes violent offenders sentenced to imprisonment or detention for 12 months or more, or detained under a hospital order. It also includes a small number of sexual offenders who do not qualify for registration and offenders disqualified from working with children.

**(d) Other Dangerous Offenders** – offenders who do not qualify under the other two MAPPA-eligible categories, but who currently pose a risk of serious harm which requires management via MAPP meetings.

**(e) Breach of licence** – offenders released into the community following a period of imprisonment of 12 months or more will be subject to a licence with conditions (under probation supervision). If these conditions are not complied with, breach action will be taken and the offender may be recalled to prison.

**(f) Sexual Offences Prevention Order (SOPO)** – a court may make a SOPO at the time of dealing with certain sexual offenders or when the police make a special application on account of the offender’s behaviour in the community. The full order lasts for a minimum of five years, and can last indefinitely. A SOPO will require the subject to register as a sexual offender and can include conditions, for example to prevent the offender loitering near schools or playgrounds. If the offender fails to comply with (i.e. breaches) the requirements of the order, he can be taken back to court and may be liable to up to five years’ imprisonment.

**(g) Notification Order** – this requires sexual offenders who have been convicted overseas to register with the police, in order to protect the public in the UK from the risks that they pose. The police may apply to the court for a notification order in relation to offenders who are already in the UK or are intending to come to the UK.

**(h) Foreign Travel Orders** – these prevent offenders with convictions for sexual offences against children from travelling abroad where this is necessary to protect children from the risk of sexual harm.

# Local page

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Leicester, Leicestershire and Rutland MAPPA had another successful year in 2013-14, helping to protect the public from those who have the potential to cause serious harm.

We worked with Leicester Probation's Circles of Support and Accountability, extending their work to offer support to level 1 managed registered sex offenders. Circles of Support and Accountability are volunteers, who work with isolated offenders to give them a support network that may be missing in their lives. This can include helping them to manage money or to find work, or to develop social skills which will help them integrate with mainstream society and to develop interests which may divert them from further offending. In addition the volunteer provides information to the professionals involved in the case regarding progress and/or concerns. This work is to continue into 2014-2015 with the support from the MAPPA Strategic Management Board.

In December 2013, Leicestershire Partnership Trust seconded a psychiatric nurse to MAPPA. He is acting as a single point of contact between the trust and MAPPA, ensuring relevant information is shared about mental health-related MAPPA cases. This has helped to ensure the right decision-makers attend MAPPA meetings. It has been agreed that this post be made into a permanent position.

Work that Leicester, Leicestershire and Rutland MAPPA pioneered in 2012 with Professor Hazel Kemshall continues to be developed. The Four Pillars provides a focus and structure to MAPPA meetings ensuring effective and comprehensive risk assessments and risk management plans are in place. We regularly have requests for professionals to observe this in practice and will support any plans for further development.

We consolidated work with JobCentrePlus which started the previous year. This made staff aware that some MAPPA clients had restrictions on where they worked, or the type of work they could do.

During the year the number of registered sex offenders increased once again. This follows both a national and local pattern. Partly it is a result of securing more convictions for sexual offences - the growth in use of computers has resulted in more opportunities for criminals to obtain indecent images. In addition the numbers added to the register exceeds those who complete their registration period, including a number of offenders who are required to register for life. The number of registered sex offenders per 100,000 population has fallen, due to a more realistic population estimate coming through the 2011 census.

## Useful links

### Leicester, Leicestershire and Rutland MAPPA

0116 2486606

[mappa@leicestershire.pnn.police.uk](mailto:mappa@leicestershire.pnn.police.uk)

[www.mappaleics.org.uk](http://www.mappaleics.org.uk)

### Leicestershire Police

101

In an emergency, call 999

[www.leics.police.uk](http://www.leics.police.uk)

### Her Majesty's Prison Service

[www.justice.gov.uk](http://www.justice.gov.uk)

### National Probation Service

0300 047 6325

<https://www.gov.uk/government/organisations/national-probation-service>

All MAPPA reports from England and Wales are published online at:  
[www.justice.gov.uk](http://www.justice.gov.uk)

